

EREF – a call for constructive improvements of the European Commission's proposal for the amendment of the current Renewable Energy Directive and Related acts

Introductory remarks

EREF certainly and foremost welcomes the draft proposal for the amendment of the current Directive for the promotion of renewable energies (Directive (EU) 2018/2001 of the European Parliament and of the Council, as well as Regulation (EU) 2018/1999 of the European Parliament and of the Council as regards the promotion of energy from renewable sources.

The objective for this Commission proposal is to assist fulfilling the priorities under the European Green Deal and the currently established framework under our European Climate law, all aiming to reach an almost complete Greenhouse-gas (GHG)- free society and economy in the European Union by 2050, as we are obliged to reach in the eyes of the world.

Call for stronger and binding targets

The most prominent change in this Commission proposal is under Article 3 and its new, reformulated paragraph a), calling now, that the EU Member States "shall collectively ensure the share of energy from renewable sources in the Unions gross final consumption of energy in 2030 is at least 40 %." This is by far not enough and since there are still no binding targets for Member States set in this amended Directive, EREF cannot see any chance to reach the common and obliging goal by 2050 neither the midterm goals in less than 8 years, which are the focus of this exercise.

Quite some Member States have lowered their ambition during the last years and without binding targets there is a risk that the gap will broaden between frontrunners and the rest.

According to data from Ember/Agora, some Member States have a renewable energy penetration rate lower than 10 %. Without being obliged, EREF cannot see how the overall targets could be reached at all? <u>Ember and Agora Energiewende's fifth annual report</u> tracking Europe's electricity transition (25 January 2021) outlines that EU countries need to step up their 2030 ambition considerably. "At the moment, national energy and climate plans only add up



to about 72 TWh new wind and solar per year, not the 100 TWh/year that are needed." EREF is convinced it is a myth, that this could be reached without binding Member States targets.

Planning and permitting – renewables first

EREF introduces quite substantial amendments for helping to improve the permitting and planning mechanism in the EU Member States and to put climate urgency at the forefront of public duty and consideration.

Joint Renewable Projects

EREF welcomes the proposal to have Member states cooperate on joint renewable energy projects. Yet, this requirement should be designed in more ambitious terms and oblige Member states and their competent authorities to issue assessments that demonstrate a country's potential transnational cooperation on renewable energy project.

Better monitoring on national achievements

Considered to be among the hardest barriers to remove, EREF advises that better monitoring and reporting mechanisms need to be put in place. In many Member States, Articles 15 and 16 have not been effectively transposed into national law – which is why first and foremost, further efforts to improve the cooperation among the EU and its Member states are required, to bring forward a consequent transposition of RED II. In this context and in addition, further clarification and robust definitions, e.g., "proportionate and necessary" (in terms of national rules applied to renewables), might be useful to be added to RED III.

No auctioning needs for small projects

The RED II established a pioneering enabling framework for self-consumption installations. However, it does not tackle the need to remove barriers and facilitate mid-sized self-consumption installations, which are typically covering consumer-driven Commercial and Industrial (C&I) projects segment. Specifically, EREF proposes that the RED III should allow that aid can be granted without prior auctioning for installations up to a capacity of 10 MW (wind



turbines with an installed electricity capacity of up to 6 MW or 6 generation units to be exempted from auctioning). PV-installations in the building sector should generally be exempt from the mandatory auctioning. Member states should not be allowed to forbid self-consumption in tenders.

Better linking - the story of buildings and heating and cooling

EREF proposes a further integration by linking this provision of the RED with the framework established in the Energy Performance of Buildings Directive (EPBD). For ensuring an effective deployment of renewables in the building sector, it is key to reduce their energy demand in line with the energy efficiency first principle. Hence, adequate planning consistent with the full decarbonisation of the building stock is needed, linking the new article 15a with the provisions of article 2a in the EPBD (upcoming EPBD revision to look at strengthening provisions on Long Term Renovation Strategies).

EREF welcomes that this provision of the RED III is strengthening the use of minimum levels of energy from renewable sources in buildings (and no longer restricted to new buildings and buildings undergoing major renovations) in line with the provisions of the EPBD. However, we urge the EU to include binding provisions for deployment of rooftop solar on public and private building stock with suitable roofs in the RED (and/or EPBD), following the energy efficiency first principle.

EREF welcomes the requirement for all public buildings to fulfil an exemplary role as regards renewable energy use. Furthermore, EREF would recommend reinforcing the provision with language promoting cooperation between local authorities and Renewable Energy Communities (RECs), particularly by using public procurement. Local authorities and RECs are natural partners in the energy transition at the local level.

While EREF supports to change the wording and specify to promote of heating and cooling from renewable energy sources, it might be useful, for the sake of effectively decarbonising the EU's heating sector, to put stronger requirements on Member states for assessing the potential and feasibility of renewables-based district heating and cooling infrastructure.

Brussels, 4 February 2021



Introductory remarks/Recitals	RED II	EC draft proposal REDIII as of 14 July 2021	EREF proposal for amendments	Background and reasoning for EREF proposals
Recital (10)		(10) Overly complex and excessively long administrative procedures constitute a major barrier for the deployment of renewable energy. On the basis of the measures to improve administrative procedures for renewable energy installations that Member States are to report on by 15 March 2023 in their first integrated national energy and climate progress reports pursuant to Regulation (EU) 2018/1999 of the European Parliament and of the Council15, the Commission should assess whether the provisions included in this Directive to streamline these procedures have resulted in smooth and proportionate procedures. If that assessment reveals significant scope for improvement, the Commission should take appropriate measures to ensure Member States have streamlined and efficient administrative procedures in place.	New (10) <u>2nd sentence</u> : "Acknowledging the climate urgency, the obligation of Europe under the Paris agreement, the knowledge that foremost a massive roll-out of renewable energy technologies needs to be accomplished EU-wide and as rapidly as possible, Member States need to establish and guarantee swift planning and permitting procedures for renewable energy projects and related infrastructure. For the foreseeable future and under the Green Deal it needs to be further recognised that Renewable Energy projects and related infrastructure with their established quality to increase biodiversity and to decrease GHG emission, to rapidly foster system change towards sustainability are of utmost importance. These climate healing enhancing projects may need to be approved - even in NATURA 2000 regions- for imperative climate reasons of overriding public interest (social or economic reasons) For these cases the respective EU Member State takes compensatory measures to ensure that the global coherence is protected."	The world and the European Union face increasingly climate emergencies.IT is undisputed that first and foremost renewable energy technologies and related infrastructure (e.g., grid and other connection/transformation installations) need a much more forceful roll out in order to enable the EU to reach its binding international Paris targets by 2050. It is recognised in this Directive proposal, that planning and permitting procedures are way too long. Moreover, the RED III Directive needs to underline the established evaluation principle under the Natura 2000 legislation, that even in Natura 2000 areas and in case of potential for a significant impact, renewable energy projects may be approved for

			imperative climate reasons of overriding public interest.
Recital (31)	(31) The Union's renewable energy policy aims to contribute to achieving the climate change mitigation objectives of the European Union in terms of the reduction of greenhouse gas emissions. In the pursuit of this goal, it is essential to also contribute to wider environmental objectives, and in particular the prevention of biodiversity loss, which is negatively impacted by the indirect land use change associated to the production of certain biofuels, bioliquids and biomass fuels. Contributing to these climate and environmental objectives constitutes a deep and longstanding intergenerational concern for Union citizens and the Union legislator. As a consequence, the changes in the way the transport target is calculated should not affect the limits established on how to account toward that target certain fuels produced from food and feed crops on the one hand and high indirect land-use change-risk fuels on the other hand. In addition, in order not to create an incentive to use biofuels and biogas produced from food and feed crops in transport, Member States should continue to be able to choose whether count them or not towards the transport target. If they do not count them, they may reduce the greenhouse gas intensity reduction target accordingly, assuming that food and feed crop- based biofuels save 50% greenhouse gas emissions, which corresponds to the typical	The Union's renewable energy policy aims to contribute to achieving the climate change mitigation objectives of the European Union in terms of the reduction of greenhouse gas emissions. In the pursuit of this goal, it is essential to also contribute to wider environmental objectives, and in particular the prevention of biodiversity loss, which is negatively impacted by the indirect land use change associated to the production of certain biofuels, bioliquids and biomass fuels. Contributing to these climate and environmental objectives constitutes a deep and longstanding intergenerational concern for Union citizens and the Union legislator. As a consequence, the changes in the way the transport target is calculated should not affect the limits established on how to account toward that target <i>certain fuels produced from</i> <i>food and feed crops on the one hand and</i> high indirect land-use change-risk fuels <i>on the other</i> <i>hand. In addition, in order not to create an</i> <i>incentive to use biofuels and biogas produced</i> <i>from food and feed crops in transport, Member</i> <i>States should continue to be able to choose</i> <i>whether count them or not towards the</i> <i>transport target. If they do not count them, they</i> <i>may reduce the greenhouse gas intensity</i>	Crop-based biofuels are an immediate and cost- effective tool to reduce emissions of existing and future light and heavy- duty vehicles, considering their number and lifespan, and their use should not be limited to transport modes that cannot be electrified. ILUC concerns were fully addressed in 2018 in the RED II delegated act on high ILUC-risk biofuels, which singled out problematic feedstocks and confirmed that European crop-based ethanol does not drive deforestation. Only high ILUC-risk biofuels must be progressively phased out.

	values set out in an annex to this Directive for the greenhouse gas emission savings of the most relevant production pathways of food and feed crop-based biofuels as well as the minimum savings threshold applying to most installations producing such biofuels.	reduction target accordingly, assuming that food and feed crop-based biofuels save 50% greenhouse gas emissions, which corresponds to the typical values set out in an annex to this Directive for the greenhouse gas emission savings of the most relevant production pathways of food and feed crop-based biofuels as well as the minimum savings threshold applying to most installations producing such biofuels.	
Recital (32)	(32) In calculating the contribution of hydropower and wind power for the purposes of this Directive, the effects of climatic variation should be smoothed through the use of a normalisation rule. Further, electricity produced in pumped storage units from water that has previously been pumped uphill should not be considered to be renewable electricity	(32) In calculating the contribution of hydropower and wind power for the purposes of this Directive, the effects of climatic variation should be smoothed through the use of a normalisation rule. Further, electricity produced in pumped storage units from water that has previously been pumped uphill with renewable electricity should not be considered to be renewable electricity	Pumped storage is the most efficient and already at present a very economical way to store electricity. To exclude this technology up front from the list of renewable energy sources is of major disadvantage for the energy transition. There are a considerable number of installations in a good shape but not in use, which would help to increase the access of volatile wind and solar energy to the grid. If pumped storage uses only renewable electricity, there is no reason, why this should not be considered as a storage



				and source for renewable energy. Furthermore, water retention and storage are of major interest in water management, adaptation to climate change and sustainable use of water resources
Article	RED II	EC draft proposal RED III as of 14 July 2021	EREF proposal for amendments	Background and reasoning for EREF proposals
2.42	'non-food cellulosic material' means feedstock mainly composed of cellulose and hemicellulose, and having a lower lignin content than ligno-cellulosic material, including food and feed crop residues, such as straw, stover, husks and shells; grassy energy crops with a low starch content,		'non-food cellulosic material' means feedstock mainly composed of cellulose and hemicellulose, and having a lower lignin content than ligno-cellulosic material, including food and feed crop residues, such as straw, stover, husks and shells; grassy energy crops with a low starch content (e.g. ryegrass, switchgrass, miscanthus, silphium, wild plant mixtures, sida, energy grasses, giant cane); cover crops before and after main crops; ley crops; industrial residues, including from food and feed crops after vegetal oils, sugars, starches and protein have been extracted; and material from biowaste.	EREF proposes that the RED should recognize sequential cropping as implemented in the <i>Biogas</i> <i>Done Right system</i> developed in Italy for the production of advanced biofuels. Sequential crops are a form of intermediate crops where two or more variety are grown on the same field in the same year with a time horizon of minimum five years. Alternating the crops over the five years allows the farmers to grow at the same time a dedicated crop for the production of renewable energy and a crop for the food or feed



such as ryegrass,	markets. The sequential
switchgrass,	crops are sustainable
miscanthus,	because they avoid any
giant cane;	indirect change on land
cover crops	use. Biomethane from
before and after	sequential crop is not a 1st
main crops; ley	generation biofuel.
crops; industrial	Sustainability and
residues,	greenhouse emission
including from	reductions of the biogas
food and feed	done right system can be
crops after	calculated by using the life
vegetal oils,	cycle methodology
sugars, starches	included the annex.
and protein have	Acknowledging the
been extracted;	possibility to produce
and material	advanced biomethane
from biowaste,	through the crops grown
where ley and	in sequential crops
cover crops are	agricultural systems is
understood to	crucial to ensure
be temporary,	development of rural areas
short-term sown	and upscale the agronomic
pastures	knowledge developed in
comprising	the last 6 years.
grass-legume	The same approach is
mixture with a	adopted in France under
low starch	the label of "Intermediate
content to	Crops with Energy
obtain fodder	Vocation" (independently
for livestock and	translated from culture
improve soil	intermédiaire à vocation
fertility for	énergétique (CIVE)) and
obtaining higher	there is interest from



yields of arable		many other EU countries
main crops;		to replicate the successful
		scheme. Since it is not
		simply an agricultural
		intensification but an
		agroecological
		intensification, where
		knowledge of climate
		conditions, conservative
		agriculture, crop rotations,
		organic fertilization and
		soil health are combined,
		farmers need time and
		advice to adopt the tailor-
		made system that fit their
		geographical and climatic
		condition. As climate
		varies across regions and
		countries, so does the soil.
		It is not possible to
		establish a list of effects
		and outcomes for
		sequential crops to be
		eligible. But if they comply
		with the greenhouse gas
		emission savings criteria,
		they are meant to deliver
		biomothano
		The RFD II revision should
		recognize environmentally
		advantageous crops that
		provide ecosystem



				services and provide incentives to grow such feedstock. There are several possibilities: There are crops grown for biodiversity that increase crop rotation, there are catch crops and sequential crops which are a form of intermediate crops where two or more variety are grown on the same field in the same year with a time horizon of minimum five years. Whole year cover and the growing of flowering plants for insects as well as low fertilizing provide advantages while simultaneously energy can be provided.
		2030 EU renewable en	ergy target	
3.1, amended	Member States shall collectively ensure that the share of energy from renewable sources in the Union's gross final consumption of energy in 2030 is at least 32 %.	Member States shall collectively ensure that the share of energy from renewable sources in the Union's gross final consumption of energy in 2030 is at least 40%.';	Member States shall collectively ensure that the share of energy from renewable sources in the Union's gross final consumption of energy in 2030 is at least 45%. Member States shall take the necessary measures to achieve the following targets: a) by 2024, the gas supplied in the EU through the integrated gas grid should	Set an EU-wide renewable energy target of at least 45% by 2030, required to reduce GHG emissions faster and further. We can do a lot better than just doubling the renewables' share in Europe's energy mix by the end of the decade and go far beyond the 38-40% which the



	include a quota of renewable gas of at least	Commission has assessed.
	2%	An earlier and more
		ambitious greenhouse gas
	b) by 2027, the gas supplied in the EU	reduction is desirable not
	through the integrated gas grid should	only from the perspective
	include a quota of renewable gas of at least	of climate protection but
		also more effective and
	5.5%	less costly
	c) by 2020, the gas supplied in the EU	less costly.
	c) by 2030, the gas supplied in the EO	
	through the integrated gas grid should	Furthermore, EREF
	include a quota of renewable gas of at least	proposes to include
	11%	binding targets renewable
		gas. That is because we
		believe that the RED III is
		the most appropriate
		instrument to encourage
		EU Member States to
		decarbonise the gas
		supply. The RED includes
		specific sub-targets for
		heating and cooling and
		the transport sector, and
		the current proposal
		includes a sub-target for
		hydrogen used for final
		energy and non-energy
		purposes in industry by
		2030.
		Biomethane is currently
		available in Europe in the
		level of 18 bcm and can
		help many Member States
		to achieve considerable
		to achieve considerable



		decarbonisation of their
		industrial network. A
		biomethane target in
		parallel to the hydrogen
		target will ensure a trusted
		path for instance for paper
		and sugar production and
		for treatment of waste
		waters in the food
		industry. Encouraging
		industries to generate
		renewable gas and
		reutilize it in internal
		processes, including
		excess heating, will
		increase energy efficiency
		considerably and is a
		virtuous example of
		industrial symbiosis.
		Moreover, diverging
		industrial wastewater from
		public sewerage by
		providing industries with
		autonomous solutions will
		reduce the costs of the
		water services for all
		households living in
		industrialized area basins.
		Also, it will make public
		wastewater treatment
		easier with a considerable
		reduction of the
		contaminants loading in
		public waste waters.



		Through anaerobic digestion it is possible to decrease excess sludge production by up to 70- 80% in most cases, meaning thus reduced cost for sludge processing as well.
3.2. amended	New sentence: Member States shall collectively ensure that the share of energy from renewable sources in the Union's gross final consumption of energy in 2040 is a minimum of 90%. Member States shall collectively ensure that the share of energy from renewable sources in the Union's gross final consumption of energy in 2040 is a minimum of 90%. Member States shall collectively ensure that the share of energy from renewable sources in the Union's gross final consumption of energy in 2050 is 100%.	In light of the long-term goal of climate neutrality by 2050, EREF urges to set early expansion targets beyond 2030. This is necessary to ensure investment security for the planning of new investments in the European energy market. Moreover, this helps us to address the bottleneck of the development of all renewable energy technologies in the EU. Therefore, EREF calls for a mid-term target of minimum 90% by 2040 in order to ensure that the last ten years until 2050 are not overburdened with backlogs which will only lead to very expensive investment needs.



	Member States shall take measures to ensure	"> Member States shall take measures to	The principle on cascading
	that energy from biomass is produced in a way	ensure that energy from biomass is produced	use is already
2.2	that minimizes undue distortive effects on the	in a way that minimises undue distortive	use is direduy
3.3.	hiomass raw material market and harmful	effects on the biomass raw material market	Implemented in practice
	impacts on biodiversity. To that and they shall	and harmful impacts on biodiversity. To that	through the markets of
	take into account the waste biorarchy as set out	and they shall take into account the waste	different wood uses. If
	in Article 4 of Directive according 10/20/20 and the	bioraraby as ant out in Article (of	embedded into EU
	III AILICIE 4 01 DITECLIVE 2000/90/EC allu LITE	Directive app8/p8/EC and the cascading	legislation in a strict way,
	cascading principle referred to in the third	Directive 2000/90/EC and the costading	it would hamper the
	subparagraph.	principie referred to in the third subparagraph.	market functions and the
	As part of the measures referred to in the first	As part of the measures referred to in the first	substitution of fossil
	subparagraph:	SUDparagraph:	materials and energy. The
	(a) Member States shall grant no support for:	(a) Member States shall grant no support for:	highest quality wood
	(i) the use of saw logs, veneer logs, stumps and	(I) the use of saw logs, veneer logs, stumps and	monest quanty wood
	roots to produce energy.	foots to produce energy.	material is being used in
	(II) the production of renewable energy produced	(II) the production of renewable energy	timber production to
	from the incineration of waste if the separate	produced from the incineration of waste if the	create long lasting
	collection obligations laid down in Directive	separate collection obligations laid down in	products whereas the
	2008/98/EC have not been complied with.	Directive 2008/98/EC have not been complied	lowest quality wood
	(III) practices which are not in line with the	with.	material is used for
	delegated act referred to in the third	(III) practices which are not in line with the	purposes such as
	subparagraph.	delegated act referred to in the third	bioeneray because there is
	(b) From 31 December 2026, and without	subparagraph.	no other market for this
	prejudice to the obligations in the first sub-	b) From 31 December 2026, and without	material The Commission
	paragraph, Member States shall grant no support	prejudice to the obligations in the first sub-	published a guidance on
	to the production of electricity from forest	paragraph, Member States shall grant no	coscoding in costo. This
	biomass in electricity-only installations, unless	support to the production of electricity from	cascading in 2019. This
	such electricity meets at least one of the	forest biomass in electricity-only installations,	should be first evaluated
	following conditions:	unless such electricity meets at least one of the	and possibly updated
	(i) it is produced in a region identified in a	following conditions:	rather than setting new
	territorial just transition plan approved by the	(i) it is produced in a region identified in a	legislative requirements.
	European Commission, in accordance with	territorial just transition plan approved by the	The report on biomass use
	Regulation (EU) 2021/ of the European	European Commission, in accordance with	planned for 2026 already
	Parliament and the Council establishing the Just	Regulation (EU) 2021/ of the European	represents a pre-
	Transition Fund due to its reliance on solid fossil	Parliament and the Council establishing the	determination of future

fuels, and meets the relevant requirements set in Article 29(11); (ii) it is produced applying Biomass CO2 Capture and Storage and meets the requirements set in Article 29(11), second subparagraph. No later than one year after [the entry into force of this amending Directive], the Commission shall adopt a delegated act in accordance with Article 35 on how to apply the cascading principle for biomass, in particular on how to minimise the use of quality roundwood for energy production, with a focus on support schemes and with due regard to national specificities. By 2026 the Commission shall present a report on the impact of the Member States' support schemes for biomass, including on biodiversity and possible market distortions, and will assess the possibility for further limitations regarding support schemes to forest biomass	Just Transition Fund due to its reliance on solid fossil fuels, and meets the relevant requirements set in Article 29(11); (ii) it is produced applying Biomass CO2 Capture and Storage and meets the requirements set in Article 29(11), second subparagraph. New last sentence for this para: Member States shall take measures to ensure that energy from biomass is produced in a way that minimises undue distortive effects on the biomass raw material market. No later than one year after [the entry into force of this amending Directive], the Commission shall adopt a delegated act in accordance with Article 35 on how to apply the cascading principle for biomass, in particular on how to minimise the use of quality roundwood for energy production, with a focus on support schemes and with due regard to national specificities. By 2026 the Commission shall present a report on the impact of the Member States' support schemes for biomass, including on biodiversity and possible market distortions, and will assess the possibility for further limitations regarding support schemes to forest biomass.	restrictions on the use of biomass for energy. In order to achieve the expansion targets for renewable energies in a cost-efficient manner, a sustainable increase of bioenergy is necessary and, in addition, sustainability requirements already apply to biomass use for energy, so that the Commission should focus on improving the sustainability of other renewable energies.



Joint projects between Member States				
9.13	By 31 December 2025, each Member State shall agree to establish at least one joint project with one or more other Member States for the production of renewable energy. The Commission shall be notified of such an agreement, including the date on which the project is expected to become operational. Projects financed by national contributions under the Union renewable energy financing mechanism established by Commission Implementing Regulation (EU) 2020/129425 shall be deemed to satisfy this obligation for the Member States involved.';	New second sentence under 9.1a: "Before agreeing on at least one project the respective MS via their competent authorities issues latest in first half of 2024 assessments that demonstrate a country's potential transnational cooperation on renewable energy projects."	EREF welcomes this proposal to have MS cooperate on joint renewable energy projects. Yet, this requirement should be designed in more ambitious terms and oblige MS and their competent authorities to issue assessments that demonstrate a country's potential transnational cooperation on renewable energy project. Therefore, instead of establishing "at least one project", and, where applicable, studies on feasibility and benefits for additional joint projects (where applicable" which MS would be required to assess, in close cooperation with the European Commission. Such projects should underlie the EU's governance regime and be reflected in the National Energy and Climate Plans.	



9.7a, new	Member States bordering a sea basin shall cooperate to jointly define the amount of offshore renewable energy they plan to produce in that sea basin by 2050, with intermediate steps in 2030 and 2040. They shall take into account the specificities and development in each region, the offshore renewable potential of the sea basin and the importance of ensuring the associated integrated grid planning. Member States shall notify that amount in the updated integrated national energy and climate plans submitted pursuant to Article 14 of Regulation (EU) 2018/1999.	Member States bordering a sea basin shall cooperate to jointly define the amount of offshore renewable energy they plan to produce in that sea basin by 2050, with intermediate steps in 2030 and 2040. They shall take into account the specificities and development in each region, the offshore renewable potential of the sea basin , the importance of ensuring the associated integrated grid planning, and the need to include renewable energy communities in joint cooperation projects on offshore wind. Member States shall notify that amount in the updated integrated national energy and climate plans submitted pursuant to Article 14 of Regulation (EU) 2018/1999.	EREF agrees on the need to strengthen MS cooperation on offshore renewables. Where adequate, MS should be required to jointly explore the benefits of integrated planning, incl. on holistic infrastructure planning and system integration. MS should be further required to justify where such cooperation is assessed negative. Furthermore, EREF encourages the EU to promote participation by Renewable Energy Communities (RECs) in offshore wind projects by specifically referring in this provision to the need to include RECs in joint cooperation projects on offshore wind.
			The cooperative movement can contribute to offshore wind deployment and social acceptance of such projects. As a matter of fact, there are already



				some initiatives active in this field. National legislation should support citizen participation in offshore wind tenders, while there should be also a specific financing mechanism established for offshore projects that allow the participation and involvement of energy cooperatives and citizens.
		Administrative pro	cedures	
15.8, amended	shall assess the	administrative barriers to long-term renewables	administrative barriers to long-term	of persisting regulatory
	regulatory and	power purchase agreements, and shall remove	renewables power purchase agreements for	and administrative barriers
	administrative	unjustified barriers to, and promote the uptake	both renewable electricity and renewable	– in terms of permitting
	barriers to long-	of, such agreements, including by exploring how	gas, and shall remove unjustified barriers to,	procedures, auctions and
	term renewables	to reduce the financial risks associated with	and promote the uptake of, such agreements	tenders, as well as grid
	power purchase	them, in particular by using credit guarantees.	including by exploring how to reduce the	access. This forms a key
	agreements, and	Member States shall ensure that those	financial risks associated with them, in	requirement for renewable
	shall remove	agreements are not subject to disproportionate	particular by using credit guarantees. Member	energy developers, as well
	unjustified	or discriminatory procedures or charges, and that	States shall ensure that those agreements are	as a large-scale
	barriers to, and	any associated guarantees of origin can be	not subject to disproportionate or	deployment of energy
	facilitate the	transferred to the buyer of the renewable energy	discriminatory procedures or charges, and that	sharing and community
	uptake of, such	under the renewable power purchase agreement.	any associated guarantees of origin can be	energy models. EREF
	agreements.	Member States shall describe their policies and	transferred to the buyer of the renewable	hence much welcomes the
	Member States	measures promoting the uptake of renewables	energy under the renewable power purchase	Commission's proposal to
	shall ensure that	power purchase agreements in their integrated	agreement. Member States shall describe	amend Art 15 (8) and to
	those	national energy and climate plans referred to in	policies and measures facilitating promoting	reinforce its provisions by
	agreements are	Articles 3 and 14 of Regulation (EU) 2018/1999	the uptake of renewables power purchase	including additional
	not subject to	and progress reports submitted pursuant to	agreements in their integrated national energy	measures, including the



disproportionate or discriminatory procedures or charges. Member States shall describe policies and measures facilitating the uptake of renewables power purchase agreements in their integrated national energy and climate plans and progress reports pursuant to Regulation (EU) 2018/1999.	Article 17 of that Regulation. They shall also provide, in those reports, an indication of the volume of renewable power generation supported by renewables power purchase agreements.';	and climate plans referred to in Articles 3 and 14 of Regulation (EU) 2018/1999 and progress reports pursuant to Article 17 of that Regulation (EU) 2018/1999. They shall also provide, in those reports, an indication of the volume of renewable power generation supported by renewables power purchase agreements	transfer of GOs to the buyer of the renewable energy under PPAs. However, EREF wants to stress the importance of including the explicit reference to both, electricity and renewable gas, in order to create a level playing field on the European energy market. Furthermore, EREF strongly proposes to consider the particular leveraging potential from investment, especially from small and medium sized companies and Energy Communities in this context as well. Additionally, we urge to adjust the general framework for the financing of non- subsidized green PPAs. The implementation of a carbon price floor in the European Emiscion
			carbon price floor in the European Emission Trading Scheme (ETS) is from our point of view a crucial driver for more



			investment in non- subsidized green PPAs since it guarantees long- term planning security.
15.9, new	By one year after the entry into force of this amending Directive, the Commission shall review, and where appropriate, propose modifications to, the rules on administrative procedures set out in Articles 15, 16 and 17 and their application, and may take additional measures to support Member States in their implementation.';	9. By one year Within six months after the entry into force of this amending Directive, the Commission shall review, and where appropriate, propose modifications to strengthen the rules on administrative procedures set out in Articles 15, 16 and 17 and their application, and may take additional measures to support Member States in their implementation.	EREF welcomes this proposal. It is important to clear rules on administrative procedures from barriers to RES development as early as possible in the implementation period. However, EREF would urge for an earlier possibility for the revision of articles 15, 15, and 17 to ensure that modifications can still be considered into the National Energy and Climate Plans (NECPS). That is because MS need to update their draft and final NECPs by mid-2023 and mid-2024 respectively. Thus, it is likely that any modifications proposed cannot be taken into account anymore during the drafting of the NECPs if the timing proposed in the new article will be kept as it is (see art 14, update



				of the integrated national energy and climate plan, of the EU Regulation 2018/1999 on the Governance of the Energy Union and Climate Action). Furthermore, EREF would urge the Commission to make clear overarching rules to remove national barriers in order to ensure the opportunity for citizens and communities to engage in the energy transition, e.g. in the upcoming EC guidelines on permitting.
		Mainstreaming renewable er	nergy in buildings	
15a3, rearranged + amended (in REDII, this was article 15.5	Member States shall ensure that new public buildings, and existing public buildings that are subject to major renovation, at national, regional and local level, fulfil	Member States shall ensure that public buildings at national, regional and local level, fulfil an exemplary role as regards the share of renewable energy used, in accordance with the provisions of Article 9 of Directive 2010/31/EU and Article 5 of Directive 2012/27/EU. Member States may, among others, allow that obligation to be fulfilled by providing for the roofs of public or mixed private-public buildings to be used by third parties for installations that produce energy from renewable sources.	Member States shall ensure that public buildings at national, regional and local level, fulfil an exemplary role as regards the share of renewable energy used, in accordance with the provisions of Article 9 of Directive 2010/31/EU and Article 5 of Directive 2012/27/EU. Member States may, among others, allow that obligation to be fulfilled by providing for the roofs of public or mixed private-public buildings to be used by third parties for installations that produce energy from renewable sources. Member States shall	As local authorities and RECs are natural partners in the energy transition at the local level, this provision should be reinforced with language promoting cooperation between local authorities and RECs, particularly through the use of public procurement. These proposed changes should



an exemplary	promote and support cooperation between	be part of a holistic
role in the	local authorities and renewable energy	approach for the building
context of this	communities in the building sector,	sector, through a strong
Directive from 1	particularly through the use of public	coordination of the RED II,
January 2012.	procurement. Such support shall be	the EPBD and the EED. In
Member States	indicated in Member States' National	order to ensure an
may, inter alia,	Building Renovation Plans under Article 3 of	effective penetration of
allow that	Directive [xxxx]	renewables in the building
obligation to be		sector, it is key to reduce
fulfilled by		energy demand in line
complying with		with the energy efficiency
nearly zero-		first principle. RECs, for
energy building		example through their
provisions as		citizen-led renovation
required in		programs, are well
Directive		positioned to assist
2010/31/EU , or		households in taking
by providing for		art(collective) heating and
the roofs of		cooling in their homes. To
public or mixed		ensure this potential can
private-public		be realised, the RED II
buildings to be		needs to acknowledge the
used by third		role of RECs and citizen-
parties for		led renovation programs in
installations that		Article 15a and ensure
produce energy		Member States develop
from renewable		adequate planning for
sources		renewable energy in the
		building sector consistent
		with the milestones of the
		national Long-Term
		Renovation Strategies
		(LTRS). This would
		establish a link between



			the new Article 15a in the RED II with Article 3 of the recast EPBD.
	Organisation and duration of the p	ermit-granting process	
16.4 amended	Without prejudice to paragraph 7, the permit- granting process referred to in paragraph 1 shall not exceed two years for power plants, including all relevant procedures of competent authorities. Where duly justified on the grounds of extraordinary circumstances, that two-year period may be extended by up to one year.	New Art. 16 para 4 2nd sentence: Member States should respect the following guiding principles for permitting processes: The start of the deadline should be based on the completeness of the application documents submitted by the applicant, which must be confirmed to the applicant within a period of six weeks. Completeness of the application documents is deemed to exist if no permissible additional requirements are made by the competent authority within these six weeks after submission of the application. Subsequent demands by the authority should only be permissible once, insofar as the applicant's existing documents do not permit the legal evaluation of the project due to justified circumstances. After confirmation of the completeness of the application, there should be no more subsequent demands for documents. After the expiration of the time limit, the determination or approval is considered to have been granted, insofar as no public participation is required. If public participation is required for the requested decision, the authority is obliged to carry out public participation once the application documents are complete.	In line with the setting under this Commission proposal to ensure faster permitting processes and in view to non- discriminatory overall principles for good permitting and planning in this context, project planners should have homogenous rules in all Member States. This also ensures a more disciplined approach of the respective authorities and avoids unnecessary loops in the permitting process and gives security to planning projects. The RED III does not foresee fundamental improvements to existing articles in RED II on the permit-granting process (article 16) and on grid connection (article 17). There are still too many complex



reformed structure of their permitting process in their National Energy and Climate Plans. The European Commission will issue by the end of 2022 a Guidance on good practices for permitting. This guidance will cover e.g. the following areas: Effective single contact points (staff growth as well as professional trainings) - Court proceedings - Military and civil aviation constraints - Civil resolution and mediation - Factoring technology development in the permitting process - Spatial planning - effective guidance on climate mitigation through renewable roll-out - Guidance on best planning and permitting for renewable energy projects in NATURA 2000 regions and other protected areas- for imperative climate reasons of overriding public interest (social or economic reasons)	 procedures that remain a barrier for increased and faster deployment of renewable energy. Therefore, EREF would urge the EU to support the further implementation of simpler and faster permitting rules and procedures with a Guidance setting out good practises on permitting on areas. These should cover good permitting practices in following areas: Effective single contact points (staff growth as well as professional trainings) Court proceedings Military and civil aviation constraints
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			Furthermore, EREF would propose a properly designed regulation on species protection on EU level. That is because Art. 16 RED requires MS to permit new renewable energy installations within 3 years and repowered ones within 2 years. Additionally, the Governance regulation requires MS to outline concrete measures. However, MS like Germany have not implemented such measures in their National energy and Climate plan. Therefore, the EU should set guidelines to support and encourage the national implementation.
16.6 amended	Member States shall facilitate the repowering of existing renewable energy plants by ensuring a simplified and swift permit-granting process. The length of that process shall not exceed one year.	New Art. 16 para 6 2 nd sentence: While integrating accompanying ecological measures in the permitting process of repowering, these permitting procedures shall not exceed the period of up to two years.	Small-scale installations can be of great benefit to increase public acceptance and to ensure the rollout of renewable energy projects, in particular at local level, often combined with participation of citizens and small business in the neighbourhood.



		Moreover, smaller
		installations play an
		increasingly important role
		in balancing the systems.
		If the permission period
		ends, these installations
		will have to be repowered
		based on actual technical
		standards and relevant
		mitigation measures. At
		present, as has been
		outlined by the
		Commission in its
		introduction to the
		proposal for an amended
		directive, consultation has
		shown that we face a
		widespread problem with
		permitting processes
		especially also for
		repowering - taking up to
		severely years before
		permit. This effectively
		blocks the much-needed
		repowering of existing
		plants. Ecological aspects
		are one of the main
		procedures take so long
		procedures take so long.



Guarantees of Origin for energy from renewable energy sources				
19.14 new			For the purposes of demonstrating to final customers the compliance of renewable fuels with sustainability and greenhouse gas savings criteria set in article 29, paragraphs 2 to 7 and 10, Member States shall ensure that the Guarantees of Origin are upgraded to include such information.	Multiple proposed amendments (19.14; 31.1a; 31.1b; 30.3; 30.6) with the purpose for more practical certification and traceability schemes of renewable gases; reasoning provided in 30.6
		Access to and operation	on of grids	
20.3, amended	Subject to their assessment included in the integrated national energy and climate plans in accordance with Annex I to Regulation (EU) 2018/1999 on the necessity to build new infrastructure for district heating and cooling from renewable sources in order to achieve the Union target set	Subject to their assessment included in the integrated national energy and climate plans in accordance with Annex I to Regulation (EU) 2018/1999 on the necessity to build new infrastructure for district heating and cooling from renewable sources in order to achieve the Union target set in Article 3(1) of this Directive, Member States shall, where relevant, take the necessary steps with a view to developing efficient district heating and cooling infrastructure to promote heating and cooling from renewable energy sources, including solar energy, ambient energy, geothermal energy, biomass, biogas, bioliquids and waste heat and cold, in combination with thermal energy storage.';	Subject to their assessment included in the integrated national energy and climate plans in accordance with Annex I to Regulation (EU) 2018/1999 on the necessity to build new infrastructure for district heating and cooling from renewable sources in order to achieve the Union target set in Article 3(1) of this Directive, Member States shall undertake thorough assessments about potentials and feasibility of developing efficient district heating and cooling infrastructure to promote heating and cooling from renewable energy sources, including solar energy, ambient energy, geothermal energy, biomass, biogas, bioliquids and waste heat and cold, in combination with thermal energy storage.';	While EREF supports to change the wording and specify to promote of heating and cooling from renewable energy sources, it might be useful, for the sake of effectively decarbonising the EU's heating sector, to put stronger requirements on MS for assessing the potential and feasibility of renewables-based district heating and cooling infrastructure.



	this Directive, Member States shall, where relevant, take the necessary steps with a view to developing a district heating and cooling infrastructure to accommodate the development of heating and cooling from large biomass, solar energy, ambient energy and geothermal energy facilities and from waste heat and cold.			
		Facilitating system integration of	renewable electricity	
20a.1 new		Member States shall require transmission system operators and distribution system operators in their territory to make available information on the share of renewable electricity and the greenhouse gas emissions content of the electricity supplied in each bidding zone, as accurately as possible and as close to real time as possible but in time intervals of no more than one	In addition to the requirements in [the proposal for a Regulation concerning batteries and waste batteries, repealing Directive 2006/66/EC and amending Regulation (EU) No 2019/1020], Member States shall ensure that manufacturers of domestic and industrial batteries enable real-time access to basic battery management system information	EREF much welcomes the Commission proposal that requires system actors to disclose the renewable electricity share they transmit and distribute. This will provide market actors incl consumers



	hour, with forecasting where available. This	including battery capacity, state of health,	with higher transparency
	information shall be made available digitally in a	state of charge and power set point, to battery	and give access to
	manner that ensures it can be used by electricity	owners and users as well as to third parties	information that is
	market participants, aggregators, consumers and	acting on their behalf, such as building energy	valuable for awareness
	end-users, and that it can be read by electronic	management companies and electricity	raising and reducing
	communication devices such as smart metering	market participants, under non-discriminatory	carbon footprints.
	systems, electric vehicle recharging points,	terms and at no cost. Member States shall	
	heating and cooling systems and building energy	ensure that vehicle manufacturers make	However, EREF would
	management systems.	available, in real-time, in-vehicle data related	support strengthening the
		to the battery state of health, battery state of	language in this provision
		charge, battery power setpoint, battery	to ensure that system
		capacity, as well as the location of electric	operators are able to
		vehicles to electric vehicle owners and users, as	measure what is going on
		well as to third parties acting on the owners'	in real-time.
		and users' behalf, such as electricity market	
		participants and electromobility service	However, EREF would
		providers, under non-discriminatory terms and	support to introduce
		at no cost, in addition to further requirements	measures which also foster
		in the type approval and market surveillance	the direct use of
		regulation.	renewable electricity in
		 Member States shall ensure that the 	heating and cooling and in
		national regulatory framework does not	the industry. That is
		discriminate against participation in the	because most of the
		electricity markets, including congestion	measures contained in this
		management and the provision of flexibility	article focus on the
		and balancing services of district heating and	interaction between
		cooling networks, small or mobile systems	residential and industrial
		such as domestic batteries, and electric	batteries and electric
		vehicles, both directly and through	vehicles and the electricity
		aggregation. Member States shall also	grid respectively. This
		provide a level playing for smaller market	neglects a general
		actors, in particular renewable energy	approach to foster
		communities, so that they are able to	interaction between
		participate in the market without facing	renewable electricity in



	disproportionate administrative or	neating and cooling and in
	regulatory burden.	industry. Such links need
		to be addressed in order to
		make Article 20a a more
		meaningful tool to
		promote energy system
		integration and
		renewables based on
		electrification particularly
		at the local level
		We rearet that most of the
		measures contained in this
		article focus on the
		interaction between
		ale strict vehicles and the
		electric vehicles and the
		electricity grid. This
		neglects a general
		approach to foster
		interaction between
		renewable electricity in
		heating and cooling and in
		industry. Such links need
		to be addressed in order to
		make Article 20a a more
		meaningful tool to
		promote system
		integration, particularly at
		the local level.
		Furthermore, paragraph 4
		of Article 20a should
		mention the need to
		ensure national regulatory
		frameworks provide a level



			playing field for smaller market actors such as RECs.
20a.4 amended	Member States shall ensure that the national regulatory framework does not discriminate against participation in the electricity markets, including congestion management and the provision of flexibility and balancing services, of small or mobile systems such as domestic batteries and electric vehicles, both directly and through aggregation.';	Member States shall ensure that the national regulatory framework does not discriminate against participation in the electricity markets, including congestion management and the provision of flexibility and balancing services, of small or mobile systems such as domestic batteries and electric vehicles, both directly and through aggregation.' Member States should put a special focus to provide a level- playing field for small market actors such as Renewable Energy Communities (RECs).	EREF supports introducing this Commission proposal, which is in line with the Electricity Market Directive. However, this paragraph needs mentioning the importance of a level- playing field for small market actors.
	Mainstreaming renewable er	nergy in industry	
22a.1 amended	Member States shall endeavour to increase the share of renewable sources in the amount of energy sources used for final energy and non- energy purposes in the industry sector by an indicative average minimum annual increase of 1.1 percentage points by 2030. Member States shall include the measures planned and taken to achieve such indicative increase in their integrated national energy and climate plans and progress reports submitted pursuant to Articles 3, 14 and 17 of Regulation (EU) 2018/1999. Member States shall ensure that the contribution of renewable fuels of non-biological origin used for final energy and non-energy purposes shall be 50 % of the hydrogen used for final energy and	Member States shall endeavour to increase the share of renewable sources in the amount of energy sources used for final energy and non-energy purposes in the industry sector by an indicative binding average minimum annual increase of 1.1 percentage points by 2030. Member States shall include the measures planned and taken to achieve such indicative binding increase in their integrated national energy and climate plans and progress reports submitted pursuant to Articles 3, 14 and 17 of Regulation (EU) 2018/1999. Member States shall ensure that the contribution of renewable fuels of non- biological origin used for final energy and non- energy purposes shall be 50 % of the hydrogen	Only renewable hydrogen should be included, no allowances for hydrogen from other sources as this will allow nuclear and fossil fuels to gain a foothold in the REDIII. That is because- if not explicitly excluded-, the RED would also include the promotion of non-renewable hydrogen. This would lead to the perpetuation and promotion of nuclear and fossil hydrogen while



non-energy purposes in industry by 2030. For the calculation of that percentage, the following rules shall apply: (a) For the calculation of the denominator, the energy content of hydrogen for final energy and non-energy purposes shall be taken into account, excluding hydrogen used as intermediate products for the production of conventional transport fuels.from renewable sources used for final energy and non-energy purposes in industry by 2030. For the calculation of that percentage, the following rules shall apply: (a) For the calculation of the denominator, the energy content of hydrogen for final energy and non-energy purposes shall be taken into account, excluding hydrogen used as intermediate products for the production of conventional transport fuels.from renewable sources sources for final energy and non-energy purposes shall be taken into account, used as intermediate products for the energy content of the renewable fuels of non-biological origin used as intermediate production of conventional taken into account, excluding renewable fuels of non-biological origin used as intermediate products for the production of conventional transport fuels.from renewable fuels of production of the numerator, the energy content of the renewable fuels of non-biological origin used as intermediate production of conventional transport fuels.hindering investment renewable fuels production of that percentage, the for final energy and non-energy purposes shall be taken into account, excluding renewable fuels of non-biological origin used as intermediate production of conventional transport fuels.from renewable fuels production of the numerator, the energy and non-energy purposes shall be taken into account, excluding renewable fuels uransport fuels.hindering investment renewable fue			
subsidies to develop to business models that can rely on, and, by th help develop the Euror renewable hydrogen market. Moreover, EREF urge include other renewa gases as well, in orde ensure a level playing on the European ener market. Furthermore, EREF w	non-energy purposes in industry by 2030. For the calculation of that percentage, the following rules shall apply: (a) For the calculation of the denominator, the energy content of hydrogen for final energy and non-energy purposes shall be taken into account, excluding hydrogen used as intermediate products for the production of conventional transport fuels. (b) For the calculation of the numerator, the energy content of the renewable fuels of non- biological origin consumed in the industry sector for final energy and non-energy purposes shall be taken into account, excluding renewable fuels of non-biological origin used as intermediate products for the production of conventional transport fuels.	from renewable sources used for final energy and non-energy purposes in industry by 2030. For the calculation of that percentage, the following rules shall apply: (a) For the calculation of the denominator, the energy content of hydrogen from renewable sources for final energy and non-energy purposes shall be taken into account, excluding hydrogen from renewable sources used as intermediate products for the production of conventional transport fuels. (b) For the calculation of the numerator, the energy content of the renewable fuels consumed in the industry sector for final energy and non-energy purposes shall be taken into account, excluding renewable fuels used as intermediate products for the production of conventional transport fuels.	hindering investment in renewable technologies. The current availability of in the European electricity mix limits hydrogen production to small quantities and specific times; production of larger quantities would foster electricity generated from fossil fuels. Thus, support must focus initially on the production benefitting the system which is in line with energy transition. Furthermore, this would allow plants that are no longer eligible for subsidies to develop new business models that they can rely on, and, by that, help develop the European renewable hydrogen market. Moreover, EREF urges to include other renewable gases as well, in order to ensure a level playing field on the European energy market.



			targets for the expansion of renewable energies for the industrial sector. Taking national, regional and local circumstances into account, such targets should be set in agreement among the European Commission and the MS' competent authorities, with the MS informing in their NECPs how they plan to achieve these.
		Member States shall collectively ensure that	Renewable gas will play a
		the contribution of renewable gases both	decisive role in the
		gaseous and liquified - is at least 35 % of the	decarbonisation efforts of
22a.3 new		gases used for final energy and non-energy	every sector, including
		purposes in industry by 2030.	buildings, industry, power
			and mobility as well as
			agriculture. To deliver on
			this potential, the
			European biogas industry
			requires an EU policy
			framework that promotes
			the production, market
			uptake and system
			integration of renewable
			gas in order to develop of
			a sustainable
			decarbonised gas sector.
			EREF supports the
			introduction in European



				legislation (e.g. revision of the Renewable Energy Directive) of a binding 2030 target set for the industry as critical step to overcome the chicken and egg situation. Observation: the current gas proposal combines renewable and fossil gas under term "natural gas". The RED III should avoid this terminology and only speak about renewable gas.
		Mainstreaming renewable energy	in heating and cooling	
23.1 amended	In order to promote the use of renewable energy in the heating and cooling sector, each Member State shall endeavour to increase the share of renewable energy in that sector by an indicative 1,3 percentage	In order to promote the use of renewable energy in the heating and cooling sector, each Member State shall, increase the share of renewable energy in that sector by at least 1.1 percentage points as an annual average calculated for the periods 2021 to 2025 and 2026 to 2030, starting from the share of renewable energy in the heating and cooling sector in 2020, expressed in terms of national share of gross final energy consumption and calculated in accordance with the methodology set out in Article 7. That increase shall be of 1.5 percentage points for Member States where waste heat and cold is used. In that case, Member States may count waste heat and cold from renewable energies up to 40 % of the average annual increase. In	In order to promote the use of renewable energy in the heating and cooling sector, each Member State shall, increase the share of renewable energy in that sector by at least 1.3 percentage points as an annual average calculated for the periods 2021 to 2025 and 2026 to 2030, starting from the share of renewable energy in the heating and cooling sector in 2020, expressed in terms of national share of gross final energy consumption and calculated in accordance with the methodology set out in Article 7. That increase shall be of 1.5 percentage points for Member States where renewable waste heat and cold is used. In that case, Member States may count waste heat and cold from renewable energies	Set a 1.3% target of annual increase for renewables used in heating and cooling, with a new binding target of 1.5 percentage point annual increase and ban on fossil fuels in district heating and cooling. This includes disallowing any form of direct or indirect support to fossil fuels. A crediting of waste heat from fossil energy plants to the target for the expansion of renewable



points as an	addition to the minimum 1.1 percentage points	up to 40 % of the average annual increase. In	energy must be avoided.
annual average	annual increase referred to in the first	addition to the minimum 1.5 percentage	The consequence would
calculated for	subparagraph, each Member State shall	points annual increase referred to in the first	be windfall gains, which
the periods 2021	endeavour to increase the share of renewable	subparagraph, each Member State shall	would reduce the target
to 2025 and	energy in their heating and cooling sector by the	endeavour to increase the share of renewable	and, with a maximum
2026 to 2030,	amount set out in Annex 1a.';	energy in their heating and cooling sector by	creditability of 40 %, only
starting from		the amount set out in Annex 1a.';	an increase in the share of
the share of			renewable energies of 0.9
renewable			instead of 1.1 percentage
energy in the			points would remain,
heating and			which is detrimental to the
cooling sector in			necessary climate
2020, expressed			protection efforts.
in terms of			l
national share of			Furthermore, EREF calls
final energy			for the strengthening of
consumption			the cross compliance
and calculated in			between RED and Energy
accordance with			performance of Building
the			Directive (EPBD). This
methodology			could be achieved for
set out in Article			example by an integration
7, without			of heating and cooling
prejudice to			targets into the long-term
paragraph 2 of			renovation strategies of
this Article. That			the EPBD (Art. 2a). This
increase shall be			helps to ensure a
limited to an			consistent approach and a
indicative 1,1			holistic planning towards
percentage			the full decarbonisation of
points for			the buildings sector.
Member States			I
where waste			I
heat and cold is			l l

	not used. Member States shall, where appropriate, prioritise the best available technologies.			
23.4 amended	Member States may implement the average annual increase referred to in paragraph 1 by means, inter alia, of one or more of the following options: (a) physical incorporation of renewable energy or waste heat and cold in the energy and energy fuel supplied for heating and cooling; (b) direct mitigation measures such as the installation of highly efficient	To achieve the average annual increase referred to in paragraph 1, first subparagraph, Member States may implement one or more of the following measures: (a) physical incorporation of renewable energy or waste heat and cold in the energy sources and fuels supplied for heating and cooling; (b) installation of highly efficient renewable heating and cooling systems in buildings, or use of renewable energy or waste heat and cold in industrial heating and cooling processes; (c) measures covered by tradable certificates proving compliance with the obligation laid down in paragraph 1, first subparagraph, through support to installation measures under point (b) of this paragraph, carried out by another economic operator such as an independent renewable technology installer or an energy service company providing renewable installation services; (d) capacity building for national and local authorities to plan and implement renewable projects and infrastructures; (e) creation of risk mitigation frameworks to reduce the cost of capital for renewable heat and cooling projects;	To achieve the average annual increase referred to in paragraph 1, first subparagraph, Member States may implement one or more of the following measures: (a) physical incorporation of renewable energy or renewable waste heat and cold in the energy sources and fuels supplied for heating and cooling; New (j) promotion of consumer-owned DHC networks, including through regulatory measures and financing arrangements'	A crediting of waste heat from fossil energy plants to the target for the expansion of renewable energy must be avoided. The consequence would be windfall gains, which would reduce the target and, with a maximum creditability of 40 %, only an increase in the share of renewable energies of 0.9 instead of 1.1 percentage points would remain, which is detrimental to the necessary climate protection efforts. EREF proposes to add a new measure as point J on 'promotion of consumer- owned DHC networks,
renewable	(f) promotion of heat purchase agreements for	including through		
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heating and	corporate and collective small consumers;	regulatory measures and		
cooling systems	(g) planned replacement schemes of fossil	financing arrangements'		
in buildings , or	heating systems or fossil phase-out schemes with	to the list of implementing		
the use of	milestones;	measures. That is because		
renewable	(h) renewable heat planning, encompassing	Renewable Energy		
energy or waste	cooling, requirements at local and regional level;	Communities (RECs) can		
heat and cold in	(i) other policy measures, with an equivalent	contribute to the		
industrial	effect, including fiscal measures, support	achievement of these		
heating and	schemes or other financial incentives. When	ambitious objectives and		
cooling	adopting and implementing those measures,	ensure the inclusion of		
processes; (c)	Member States shall ensure their accessibility to	vulnerable households. An		
indirect	all consumers, in particular those in low-income	explicit mentioning in this		
mitigation	or vulnerable households, who would not	paragraph would be a		
measures	otherwise possess sufficient up-front capital to	specific support to		
covered by	benefit.';	reinforce their work.		
tradable				
certificates				
proving				
compliance with				
the obligation				
laid down in				
paragraph 1				
through support				
to indirect				
mitigation				
measures,				
carried out by				
another				
economic				
operator such as				
an independent				
renewable				
technology				



installer or		
energy service		
company		
providing		
renewable		
installation		
services; (d)		
other policy		
measures, with		
an equivalent		
effect, to reach		
the average		
annual increase		
referred to in		
paragraph 1,		
including fiscal		
measures or		
other financial		
incentives.		
When adopting		
and		
implementing		
the measures		
referred to in the		
first		
subparagraph,		
Member States		
shall aim to		
ensure the		
accessibility of		
measures to all		
consumers, in		
particular those		
in low-income or		

	vulnerable households, who would not otherwise possess sufficient up-			
	front capital to benefit.			
		District heating and	cooling	
24.4 amended	Member States shall lay down the necessary measures to ensure that district heating and cooling systems contribute to the	Member States shall endeavour to increase the share of energy from renewable sources and from waste heat and cold in district heating and cooling by at least 2.1 percentage points as an annual average calculated for the period 2021 to 2025 and for the period 2026 to 2030, starting from the share of energy from renewable sources and from waste heat and cold in district heating and cooling in 2020, and shall lay down the	Member States shall endeavour to increase the share of energy from renewable sources and from waste heat and cold in district heating and cooling by at least 2.1 percentage points as an annual average calculated for the period 2021 to 2025 and for the period 2026 to 2030, starting from the share of energy from renewable sources and from waste heat and cold in district beating and cooling in 2020, and	EREF welcomes the increase of the target for the share of renewable energies in district heating from 1 to 2.1 percentage points per year. Nevertheless, EREF criticises that the member states are only required to
	increase referred to in Article 23(1) of this Directive by implementing at least one of the two following	measures necessary to that end. The share of renewable energy shall be expressed in terms of share of gross final energy consumption in district heating and cooling adjusted to normal average climatic conditions. Member States with a share of energy from renewable sources and from waste heat and cold in district heating and	shall lay down the measures necessary to that end. The share of renewable energy shall be expressed in terms of share of gross final energy consumption in district heating and cooling adjusted to normal average climatic conditions. Member States with a share of energy from renewable sources and from	make efforts to achieve such increase. A more binding target would be more effective in achieving the climate and energy goals.
	options: (a) Endeavour to increase the share of energy from renewable sources and from waste heat	cooling above 60 % may count any such share as fulfilling the average annual increase referred to in the first subparagraph. Member States shall lay down the necessary measures to implement the average annual increase referred to in the first subparagraph in their integrated national energy	waste heat and cold from renewable sources in district heating and cooling above 60 % may count any such share as fulfilling the average annual increase referred to in the first subparagraph. Member States shall lay down the necessary measures to implement the average annual increase referred to in the first	In addition, EREF strongly suggests that waste heat from fossil fuels cannot be counted towards the target to avoid false incentives that result in lock-in effects for fossil



and cold in	and climate plans pursuant to Annex I to	subparagraph in their integrated national	fuels in the heating
district heating	Regulation (EU) 2018/1999.';	energy and climate plans pursuant to Annex I	infrastructure.
and cooling by		to Regulation (EU) 2018/1999.';	
at least one			
percentage			
point as an			
annual average			
calculated for			
the period 2021			
to 2025 and for			
the period 2026			
to 2030, starting			
from the share			
of energy from			
renewable			
sources and			
from waste heat			
and cold in			
district heating			
and cooling in			
2020, expressed			
in terms of share			
of final energy			
consumption in			
district heating			
and cooling, by			
implementing			
measures that			
can be expected			
to trigger that			
average annual			
increase in years			
with normal			
climatic			



conditions.		
Member States		
with a share of		
energy from		
renewable		
sources and		
from waste heat		
and cold in		
district heating		
and cooling		
above 60 % may		
count any such		
share as fulfilling		
the average		
annual increase		
referred to in the		
first		
subparagraph of		
this point.		
Member States		
shall lay down		
the necessary		
measures to		
implement the		
average annual		
increase referred		
to in the first		
subparagraph of		
this point in their		
integrated		
national energy		
and climate		
plans pursuant		
to Annex I to		



Regulation (EU)		
2018/1999. (b)		
Ensure that		
operators of		
district heating		
or cooling		
systems are		
obliged to		
connect		
suppliers of		
energy from		
renewable		
sources and		
from waste heat		
and cold or are		
obliged to offer		
to connect and		
purchase heat or		
cold from		
renewable		
sources and		
from waste heat		
and cold from		
third-party		
suppliers based		
on non-		
discriminatory		
criteria set by		
the competent		
authority of the		
Member State		
concerned,		
where they need		
to do one or		



	more of the following: (i) meet demand from new customers; (ii) replace existing heat or cold generation capacity; (iii) expand existing heat or cold generation capacity.			
24.8 amended	Member States shall require electricity distribution system operators to assess at least every four years, in cooperation with the operators of district heating or cooling systems in their respective area, the potential for district heating or cooling systems to provide	Member States shall establish a framework under which electricity distribution system operators will assess, at least every four years, in cooperation with the operators of district heating and cooling systems in their respective areas, the potential for district heating and cooling systems to provide balancing and other system services, including demand response and thermal storage of excess electricity from renewable sources, and whether the use of the identified potential would be more resource- and cost-efficient than alternative solutions. Member States shall ensure that electricity transmission and distribution system operators take due account of the results of the assessment required under the first subparagraph in grid planning, grid investment and infrastructure development in their respective territories. Member States shall facilitate coordination between operators of district heating and cooling systems and	Member States shall establish a framework under which electricity distribution system operators will assess, at least every four years, in cooperation with the operators of district heating and cooling systems in their respective areas, the potential for district heating and cooling systems to provide balancing and other system services, including demand response and thermal storage of excess electricity from renewable sources, and whether the use of the identified potential would be more resource- and cost-efficient than alternative solutions. Member States shall ensure that electricity transmission and distribution system operators take due account of the results of the assessment required under the first subparagraph in grid planning, grid investment and infrastructure development in their respective territories. Member States shall facilitate coordination	Only renewable hydrogen should be included, no allowances for hydrogen from other sources as this will allow nuclear and fossil fuels to gain a foothold in the REDIII. Furthermore, EREF suggests introducing provisions for grid operators to prepare energy infrastructure for a stronger interaction of the sectors. That is because this would strengthen flexibility options that will be key to help balancing demand and supply. The current text obliges



electricity transmission and distribution system operators to ensure that balancing, storage and other flexibility services, such as demand response, provided by district heating and district cooling system operators, can participate in their electricity markets. Member States may extend the assessment and coordination requirements under the first and third subparagraphs to gas transmission and distribution system operators, including hydrogen networks and other energy networks.	between operators of district heating and cooling systems and electricity transmission and distribution system operators to ensure that balancing, storage and other flexibility services, such as demand response, provided by district heating and district cooling system operators, can participate in their electricity markets. Member States may extend the assessment and coordination requirements under the first and third subparagraphs to gas transmission and distribution system operators, including hydrogen from renewable sources networks and other energy networks.	electricity grid operators to assess how they could use district heating & cooling networks as a source of flexibility. District heating & cooling networks actually could help to better balance demand and supply of energy. However, the proposal remains vague. It just stipulates that electricity grid operators should take account of such an assessment in view of all their grid planning and grid investments. Besides that, the gas grid operators are not obliged to run any assessment, despite the important role of fossil gas in heating and district heat
y in transport sector - title amended into GHG inter	nsity reduction in the transport sector from the u	ise of renewable energy
Each Member State shall set an obligation on fuel suppliers to ensure that: (a) the amount of renewable fuels and renewable electricity supplied to the transport sector leads to a greenhouse gas intensity reduction of at least 13 % by 2030, compared to the baseline set out in Article 27(1), point (b), in accordance with	Each Member State shall set an obligation on fuel suppliers to ensure that: a) the amount of renewable fuels and renewable electricity supplied to the transport sector leads to a greenhouse gas intensity reduction of at least 13 16% by 2030, compared to the baseline set out in Article 27	The current RED II target for renewable energy in transport was insufficient to achieve the decarbonisation objectives set out in the European Green Deal and the 2030
	electricity transmission and distribution system operators to ensure that balancing, storage and other flexibility services, such as demand response, provided by district heating and district cooling system operators, can participate in their electricity markets. Member States may extend the assessment and coordination requirements under the first and third subparagraphs to gas transmission and distribution system operators, including hydrogen networks and other energy networks.	electricity transmission and distribution system between operators of district heating and operators to ensure that balancing, storage and coling systems and electricity transmission response, provided by district heating and district coling systems and electricity transmission electricity markets. Member States may extend the assessment and coordination requirements under the first and third subparagraphs to gas transmission and distribution system operators, including hydrogen networks and other energy markets. Member States may extend networks. by intransport sector - title amended into GHG intensity reduction in the transport sector from the usopliers to ensure that: (a) the amount of renewable fuels and renewable electricity supplied to the transport sector leads to a greenhouse gas intensity reduction of at east 13 % by 2030, compared to the baseline set out in Article 27(1), point (b), in accordance with



obligation on	an indicative trajectory set by the Member State;	(1), point (b). Member States shall require	Climate Law, even more so
fuel suppliers to	(b) the share of advanced biofuels and biogas	suppliers, for this reduction, to comply with	as Member States could
ensure that the	produced from the feedstock listed in Part A of	the following intermediate targets:	do away with it through
share of	Annex IX in the energy supplied to the transport		reduced crop-based
renewable	sector is at least 0,2 % in 2022, 0,5 % in 2025 and	• 6 % by 31 December 2021,	biofuels caps and the use
energy within	2,2 % in 2030, and the share of renewable fuels of	• 9% by 31 December 2024.	of artificial multipliers that
the final	non-biological origin is at least 2,6 % in 2030.	<i>J</i> =	are counterproductive to
consumption of	For the calculation of the reduction referred to in	 10 % by 31 December 2025, 	climate change mitigation
energy in the	point (a) and the share referred to in point (b),	• 11 % by December 2026	and only perpetuate fossil
transport sector	Member States shall take into account renewable	• 11 % by December 2020	fuel dependence. Including
is at least 14 %	fuels of non-biological origin also when they are	• 12 % by December 2027,	in the RED an obligation to
by 2030	used as intermediate products for the production		decrease the carbon
(minimum	of conventional fuels. For the calculation of the	• 13,5 % by December 2028,	intensity of transport fuels
share) in	reduction referred to in point (a), Member States	• 15 % by December 2029,	is a sensible move forward.
accordance with	may take into account recycled carbon fuels.		However, the suggested
an indicative	When setting the obligation on fuel suppliers,	16 % by December 2030.	obligation on suppliers to
trajectory set by	Member States may exempt fuel suppliers	b) the share of advanced biofuels and biogas	decrease the GHG
the Member	supplying electricity or renewable liquid and	produced from the feedstock listed in Part A of	intensity of fuels at least
State and	gaseous transport fuels of non-biological origin	Annex IX in the energy supplied to the	13% by 2030 is still low and
calculated in	from the requirement to comply with the	transport sector is at least 0,2 % in 2022, 1 % in	should be raised to at least
accordance with	minimum share of advanced biofuels and biogas	2025 and 2.6 % In 2030, and the share of	10%. Such obligation
the mothodology	Approx IX with respect to these fuels	renewable fuels of nonbiological origin is at	increased following a
methodology	Annex IX with respect to those foels.	least 2,6 % in 2030. The share of renewable	moreased following a
Article and in		gas should be 23% of the gas supplied to	starting from 6% in 2021
			as set in the existing Eucl
and az Tho			Quality Directive to 11%
Commission			in 2025 and 16% by 2020
shall assess that			to ensure Member States'
obligation with			continuous
a view to			decarbonisation efforts
submitting by			EREF urges to
2023. a			substantially increase the
legislative			renewables target for



proposal to	transport, from 14% to at
increase it in the	least 28%.
event of further	1
substantial costs	Furthermore, EREF urges
reductions in the	to make the renewable
production of	targets binding and
renewable	increase them annually in
energy, where	equal steps. This ensures
necessary to	that consumers and
meet the	economic operators can
Union's	adjust to the gradual
international	increase.
commitments	
for	To achieve the European
decarbonisation,	climate targets, it is
or where	essential to couple the
justified on the	transport and energy
grounds of a	sectors. This requires
significant	combining the necessary
decrease in	and effective direct
energy	electrification of vehicles
consumption in	with the climate-friendly
the Union.	transformation of existing
Member States	transport (decarbonisation
may exempt, or	of fuels) and offer
distinguish	solutions for transport that
between,	is difficult to electrify (air,
different fuel	sea and heavy goods
suppliers and	transport). The use of
different energy	sustainable biofuels is also
carriers when	a key element in reducing
setting the	emission from existing
obligation on	transport.
the fuel	1



suppliers,	In this regard, EREF
ensuring that	highlights that the targets
the varying	for advanced biofuels
degrees of	(ABs) and renewable fuels
maturity and the	of non-biological origin
cost of different	(RFNBOs) should not be
technologies are	different. It is true that the
taken into	multipliers for biomethane
account. For the	apply only for aviation and
calculation of	maritime while multipliers
the minimum	for RFNBOs apply to all
share referred to	transport modes. But any
in the first	administrative tool to
subparagraph,	change accounting of
Member States:	renewable energy reduces
(a) shall take	credibility and legal clarity
into account	for operators, investors
renewable liquid	manufacturers and buyers.
and gaseous	On the contrary, the
transport fuels	targets have a stronger
of non-biological	political value for the
origin also when	whole value chain and give
they are used as	long term perspective to
intermediate	the economy. Moreover,
products for the	biogas and biomethane
production of	are the best performing
conventional	renewable fuels and they
fuels; and (b)	achieve better greenhouse
may take into	gas savings than all other
account recycled	advanced biofuels and
carbon fuels.	low-carbon, synthetic or
Within the	recycled carbon fuels. And
minimum share	it is not yet known what
referred to in the	the life cycle greenhouse



first	gas emissions savings of
subparagraph,	all RFNBOs are. The
the contribution	Commission had to adopt
of advanced	the methodology for the
biofuels and	calculation with a
biogas produced	methodology before the
from the	end of 2021, but the
feedstock listed	document is still missing
in Part A of	as by end of January 2022.
Annex IX as a	It is crucial to encourage
share of final	the solutions that are
consumption of	already known more than
energy in the	what is not available yet.
transport sector	Many heavy-duty and
shall be at least	vessels manufacturers are
0,2 % in 2022, at	ready to reach ambitious
least 1 % in 2025	decarbonisation goals with
and at least 3,5	renewable biomethane
% in 2030.	engines, for instance bio-
Member States	LNG. EREF strongly
may exempt fuel	encourages the RED II to
suppliers	raise the production
supplying fuel in	target.
the form of	Current biomethane
electricity or	production is around 18
renewable liquid	billion cubic meters and
and gaseous	several independent
transport fuels	studies has found that by
of non-biological	2030 production can easily
origin from the	reach 40 billion cubic
requirement to	meters. More than double
comply with the	the current capacity in just
minimum share	10 years.
of advanced	



biofuels and		The same impact
biogas produced		assessment of the
from the		European Commission and
feedstock listed		other many independent
in Part A of		studies acknowledge that
Annex IX with		RFNBOs quantities will
respect to those		become relevant only after
fuels. When		2030.
setting the		
obligation		
referred to in the		
first and fourth		
subparagraphs		
to ensure the		
achievement of		
the share set out		
therein, Member		
States may do		
so, inter alia, by		
means of		
measures		
targeting		
volumes, energy		
content or		
greenhouse gas		
emissions,		
provided that it		
is demonstrated		
that the		
minimum shares		
referred to in the		
first and fourth		
subparagraphs		
are achieved.		



	The greenhouse	Member States shall establish a mechanism	Member States shall establish a mechanism	Biomethane is a
	gas emissions	allowing fuel suppliers in their territory to	allowing fuel suppliers in their territory to	renewable, storable and
25.2 amended	savings from the	exchange credits for supplying renewable energy	exchange credits for supplying renewable	non-variable energy. It has
	use of renewable	to the transport sector. Economic operators that	energy to the transport sector. Economic	a key role to play in the
	liquid and	supply renewable electricity to electric vehicles	operators that supply i) renewable electricity	decarbonisation of the
	gaseous	through public recharging stations shall receive	to electric vehicles through public recharging	transport sector alongside
	transport fuels	credits, irrespectively of whether the economic	stations or ii) renewable gases to gas-fuelled	electrification, especially
	of non-	operators are subject to the obligation set by the	vehicles through public fuelling stations shall	for heavy duty transport
	biological origin	Member State on fuel suppliers, and may sell	receive credits, irrespectively of whether the	vehicles. Including
	shall be at least	those credits to fuel suppliers, which shall be	economic operators are subject to the	biomethane in this
	70 % from 1	allowed to use the credits to fulfil the obligation	obligation set by the Member State on fuel	mechanism would confirm
	January 2021. By	set out in paragraph 1, first subparagraph.';	suppliers, and may sell those credits to fuel	the European
	1 January 2021,		suppliers, which shall be allowed to use the	commitment to carbon
	the Commission		credits to fulfil the obligation set out in	neutrality within the
	shall adopt a		paragraph 1, first subparagraph.	principle of technological
	delegated act in			neutrality. The proposed
	accordance with			mechanism will contribute
	Article 35 to			to structure the European
	supplement this			biomethane sector that
	Directive by			needs to scale-up in order
	establishing			to reach ambitious EU
	appropriate			GHG reduction targets and
	minimum			cost-efficiency.
	thresholds for			Biomethane is a
	greenhouse gas			sustainable energy with a
	emissions			lot of positive
	savings of			externalities: an industry
	recycled carbon			made in Europe, reliable
	fuels through a			and becoming increasingly
	life-cycle			competitive, creating jobs
	assessment that			in European territories
	takes into			that cannot be relocated.
	account the			

		1		
	specificities of each fuel			
26.1. subpara 1 amended		For the calculation of a Member State's gross final consumption of energy from renewable sources referred to in Article 7 and of the greenhouse gas intensity reduction target referred to in Article 25(1), first subparagraph, point (a), the share of biofuels and bioliquids, as well as of biomass fuels consumed in transport, where produced from food and feed crops, shall be no more than one percentage point higher than the share of such fuels in the final consumption of energy in the transport sector in 2020 in that Member State, with a maximum of 7% of final consumption of energy in the transport sector in that Member State.	For the calculation of a Member State's gross final consumption of energy from renewable sources referred to in Article 7 and of the greenhouse gas intensity reduction target referred to in Article 25(1), first subparagraph, point (a), the share of biofuels and bioliquids, as well as of biomass fuels consumed in transport, where produced from food and feed crops other than high ILUC-risk feedstock , shall be no more than <i>one percentage point</i> <i>higher than the share of such fuels in the final</i> <i>consumption of energy in the transport sector in</i> <i>2020 in that Member State, with a maximum of</i> 7% of final consumption of energy in the transport sector in that Member State.	Crop-based biofuels are an immediate and cost- effective tool to reduce emissions of existing and future light and heavy-duty vehicles, considering their number and lifespan, and their use should not be limited to transport modes that cannot be electrified. ILUC concerns were fully addressed in 2018 in the RED II delegated act on high ILUC-risk biofuels, which singled out problematic feedstocks and confirmed that European crop-based ethanol does not drive deforestation. Only high ILUC-risk biofuels must be progressively phased out
26.1.subpara2		Where that share is below 1 % in a Member State, it may be increased to a maximum of 2 % of the final consumption of energy in the road and rail transport sectors	Where that share is below 1 % in a Member State, it may be increased to a maximum of 2 % of the final consumption of energy in the road and rail transport sectors.	The provision is rendered obsolete by the amendment in Article 26 para1 subpara 1



	Specific rules for biofuels, bioliquids and biomass fuels produced from food and feed crops				
	For the	For the calculation of the greenhouse gas	For the calculation of the greenhouse gas	Renewable electricity used	
27.1 amended	For the calculation of the minimum shares referred to in the first and fourth subparagraphs of Article 25(1), the following provisions shall apply: (a) for the calculation of the denominator, that is the energy content of road- and rail- transport fuels supplied for consumption or use on the market, petrol, diesel, natural gas, biofuels, biogas, renewable liquid and gaseous transport fuels of non-biological origin, recycled	For the calculation of the greenhouse gas intensity reduction referred to in Article 25(1), first subparagraph, point (a), the following rules shall apply: (a) the greenhouse gas emissions savings shall be calculated as follows: (i) for biofuel and biogas, by multiplying the amount of these fuels supplied to all transport modes by their emissions savings determined in accordance with Article 31; (ii) for renewable fuels of non-biological origin and recycled carbon fuels, by multiplying the amount of these fuels that is supplied to all transport modes by their emissions savings determined in accordance with delegated acts adopted pursuant to Article 29a(3); (iii) for renewable electricity, by multiplying the amount of renewable electricity that is supplied to all transport modes by the fossil fuel comparator ECF(e) set out in in Annex V; (b) the baseline referred to in Article 25(1) shall be calculated by multiplying the amount of energy supplied to the transport sector by the fossil fuel comparator EF(t) set out in Annex V; (c) for the calculation of the relevant amounts of energy, the following rules shall apply: (i) in order to determine the amount of energy supplied to the transport sector, the values regarding the energy content of transport fuels set out in Annex III shall be used; (ii) in order to determine the amount of the set of the	For the calculation of the greenhouse gas intensity reduction referred to in Article $25(1)$, first subparagraph, point (a), the following rules shall apply: (a) the greenhouse gas emissions savings shall be calculated as follows: (i) for biofuel and biogas, by multiplying the amount of these fuels supplied to all transport modes by their emissions savings determined in accordance with Article 31 ; (ii) for renewable fuels of non-biological origin and recycled carbon fuels, by multiplying the amount of these fuels that is supplied to all transport modes by their emissions savings determined in accordance with delegated acts adopted pursuant to Article $29a(3)$; (iii) for renewable electricity, by multiplying the amount of renewable electricity that is supplied to all transport modes by the fossil fuel comparator $EC_{F(t)}$ set out in in Annex V; New last sentence in 27.1.: By 202X, the Commission shall assess the level of this limit and revise it upwards in light of new Annex IX-B feedstocks	Renewable electricity used in transport displaces fossil transport fuels, hence its savings should be compared against the same fossil comparator used to for biomass fuels used as transport fuel. Applying the fossil fuel comparator EC _{FI} , i.e., the comparator for biomass fuels used for the production of electricity, would result in a massive overestimation of GHG emission reductions. In fact, by applying an inappropriate reference value, the GHG reduction from the use of renewable electricity would be accounted almost twice as high as the GHG emissions caused using fossil fuels in the first place. While the limits set on Annex IX-B remain justified as those feedstocks are used in mature production	
	electricity	transport fuels not included in Annex III, the		process, the European	



supplied to the	Member States shall use the relevant European	Commission should
road and rail	standards for the determination of the calorific	consider adapting the
transport	values of fuels. Where no European standard has	limit. As new feedstock is
sectors, shall be	been adopted for that purpose, the relevant ISO	planned to enter the list of
taken into	standards shall be used;	the Annex IX part-B, the
account; (b) for	(iii) the amount of renewable electricity supplied	cap should be assessed
the calculation	to the transport sector is determined by	and potentially revised
of the	multiplying the amount of electricity supplied to	upwards. One suggestion
numerator, that	that sector by the average share of renewable	would be to introduce a
is the amount of	electricity supplied in the territory of the Member	new category in Annex IX
energy from	State in the two previous years. By way of	for such crops that
renewable	exception, where electricity is obtained from a	specifically are not
sources	direct connection to an installation generating	covered by the cap.
consumed in the	renewable electricity and supplied to the	
transport sector	transport sector, that electricity shall be fully	
for the purposes	counted as renewable;	
of the first	(iv) the share of biofuels and biogas produced	
subparagraph of	from the feedstock listed in Part B of Annex IX in	
Article 25(1), the	the energy content of fuels and electricity	
energy content	supplied to the transport sector shall, except in	
of all types of	Cyprus and Malta, be limited to 1,7 %;	
energy from	(d) the greenhouse gas intensity reduction from	
renewable	the use of renewable energy is determined by	
sources supplied	dividing the greenhouse gas emissions saving	
to all transport	from the use of biofuels, biogas and renewable	
sectors,	electricity supplied to all transport modes by the	
including	baseline.	
renewable	The Commission is empowered to adopt	
electricity	delegated acts in accordance with Article 35 to	
supplied to the	supplement this Directive by adapting the energy	
road and rail	content of transport fuels, as set out in Annex III,	
transport	in accordance with scientific and technical	
sectors, shall be	progress;'	
taken into		



account.		
Member States		
may also take		
into account		
recycled carbon		
fuels. For the		
calculation of		
the numerator,		
the share of		
biofuels and		
biogas produced		
from the		
feedstock listed		
in Part B of		
Annex IX shall,		
except for in		
Cyprus and		
Malta, be limited		
to 1,7 % of the		
energy content		
oftransport		
fuels supplied		
for consumption		
or use on the		
market. Member		
States may,		
where justified,		
modify that		
limit, taking into		
account the		
availability of		
feedstock. Any		
such		
modification		



shall be subject	
to approval by	
the Commission;	
(c) for the	
calculation of	
both numerator	
and	
denominator,	
the values	
regarding the	
energy content	
of transport	
fuels set out in	
Annex III shall be	
used. For the	
determination of	
the energy	
content of	
transport fuels	
not included in	
Annex III, the	
Member States	
shall use the	
relevant ESO	
standards for	
the	
determination of	
the calorific	
values of fuels.	
Where no ESO	
standard has	
been adopted	
for that purpose,	
the relevant ISO	



			1	
	standards shall be used. The Commission is empowered to adopt delegated acts in accordance with Article 35 to amend this Directive by adapting the energy content of transport fuels, as set out in Annex III, in accordance with scientific and technical progress.			
(New) Art. 27 para 1 a		 1a. For the calculation of the targets referred to in Article 25(1), first subparagraph, point (b), the following rules shall apply: (a) for the calculation of the denominator, that is the amount of energy consumed in the transport sector, all fuels and electricity supplied to the transport sector shall be taken into account; (b) for the calculation of the numerator, the energy content of advanced biofuels and biogas produced from the feedstock listed in Part A of Annex IX and renewable fuels of non-biological 	 1a. For the calculation of the targets referred to in Article 25(1), first subparagraph, point (b), the following rules shall apply: (a) for the calculation of the denominator, that is the amount of energy consumed in the transport sector, all fuels and electricity supplied to the transport sector shall be taken into account; (b) for the calculation of the numerator, the energy content of advanced biofuels and biogas produced from the feedstock listed in Part A of Annex IX and renewable fuels of non- 	Multipliers for renewable energy used in aviation and maritime modes have not delivered tangible results. These have now become obsolete since specific measures to support the use of renewable energy in these sectors have been proposed in ReFuelEU Aviation and FuelEU

		origin supplied to all transport modes in the territory of the Union shall be taken into account; I the shares of advanced biofuels and biogas produced from the feedstock listed in Part A of Annex IX and of renewable fuels of non- biological origin supplied in the aviation and maritime modes shall be considered to be 1,2 times their energy content.';	biological origin supplied to all transport modes in the territory of the Union shall be taken into account; <i>I the shares of advanced biofuels and biogas</i> <i>produced from the feedstock listed in Part A of</i> <i>Annex IX and of renewable fuels of non-</i> <i>biological origin supplied in the aviation and</i> <i>maritime modes shall be considered to be 1,2</i> <i>times their energy content.';</i>	Maritime proposed Regulations. Artificial multipliers are counterproductive to climate change mitigation as they only feign GHG savings and perpetuate fossil fuel dependence. Their use should be eliminated, allowing reporting towards renewable energy and decarbonisation targets to be based on real uptake and not be artificially inflated.
27.3 subpara 4 amended	For the purposes of this paragraph, where electricity is used for the production of renewable liquid and gaseous transport fuels of non-biological origin, either directly or for the production of intermediate products, the	Where electricity is used for the production of renewable fuels of non-biological origin, either directly or for the production of intermediate products, the average share of electricity from renewable sources in the country of production, as measured two years before the year in question, shall be used to determine the share of renewable energy.';	Where electricity is used for the production of renewable fuels of non-biological origin, either directly or for the production of intermediate products, the average share of electricity from renewable sources in the country of production, as measured two years before the year in question, shall be used to determine the share of renewable energy.';	EREF strongly suggests deleting the restriction of this provision to RFNBOs. That is because a level playing field for all renewable fuels is needed in order to facilitate an efficient transition to renewable forms of energy in this sector.



	average snare of electricity from renewable sources in the country of production, as measured two years before the year in question, shall be used to determine the share of renewable energy.			
27.3 subpara 5, amended	However, electricity obtained from direct connection to an installation generating renewable electricity may be fully counted as renewable electricity where it is used for the production of renewable liquid and gaseous transport fuels of non-biological origin, provided	However, electricity obtained from direct connection to an installation generating renewable electricity may be fully counted as renewable electricity where it is used for the production of renewable fuels of non-biological origin, provided that the installation:	However, electricity obtained from direct connection to an installation generating renewable electricity may be fully counted as renewable electricity where it is used for the production of renewable fuels of non- biological origin, provided that the installation:	EREF also here suggests the removal of restriction of this provision to RFNBOs for the sake of ensuring a level playing field.



	that the			
	installation:			
		Other provisions on renewable energy	y in the transport sector	
28.6		Article 28 is amended as follows: (a) paragraphs 2, 3 and 4 are deleted. (b) paragraph 5 is replaced by the following: 'By 31 December 2024, the Commission shall adopt delegated acts in accordance with Article		EREF urges to remove the sentence prescribing that 'feedstock that can be processed into biofuels, or biogas for transport, with
		and biogas for transport, resulting from biomass being processed with fossil fuels in a common process.';		be added to Part B of Annex IX' with the consequence of being limited at 1.7%.
		subparagraph of Article 25(1)' is replaced by 'laid down in Article 25(1), first subparagraph, point (b)';		The background to this is that the RED II itself specifies after the above- mentioned recital that
		(Unchanged so far Para 6 of REDII:) By 25 June 2019 and every two years thereafter, the Commission shall review the list of feedstock set out in Parts A and B of Annex IX with a view to		"Such delegated acts shall be <u>based on an analysis of</u> <u>the potential of the raw</u> <u>material as feedstock</u> for
	By 25 June 2019 and every two years thereafter,	adding feedstock in accordance with the principles set out in the third subparagraph.	By 25 June 2019 and every two years the list	the production of biofuels and biogas for transport, taking into account all of
	the Commission shall review the list of feedstock	The Commission is empowered to adopt delegated acts in accordance with Article 35 to amend the list of feedstock set out in Parts A and	of feedstock set out in Parts A and B of Annex IX with a view to adding feedstock in accordance with the principles set out in the	<i>the following</i> ". The decisive point whether a feedstock is listed in
	set out in Parts A and B of Annex IX with a view to adding	B of Annex IX by adding, but not removing, feedstock. Feedstock that can be processed only with advanced technologies shall be added to Part A of Annex IX. Feedstock that can be	third subparagraph. The Commission is empowered to adopt	ANNEX IX, part A, is therefore the potential of a raw material as feedstock. This means the



feedstock in	processed into biofuels, or biogas for transport,	amend the list of feedstock set out in Parts A	feedstock must be
accordance with	with mature technologies shall be added to Part B	and B of Annex IX by adding, but not	classified as residues or
the principles set	of Annex IX.	removing, feedstock. Feedstock that can be	waste or have any other
out in the third		processed only with advanced technologies	significant advantage for
subparagraph.		shall be added to Part A of Annex IX .	the environment
		Feedstock that can be processed into	(permanent soil cover,
The Commission		biofuels, or biogas for transport, with	biodiversity promotion,
is empowered to		mature technologies shall be added to Part B	humus formation etc).
adopt delegated		of Annex IX.	Important is that the
acts in			usage of that feedstock is
accordance with			beneficial and will thus be
Article 35 to		The following sub-para is added:	promoted in a special way.
amend the list of		Any addition to the list of feedstocks set out	As it is now, should new
feedstock set		in Part A of Annex IX shall be accompanied by	feedstocks be added, for
out in Parts A		an increase of the targets set out in point b) of	example melliferous plants
and B of Annex		Article 25 (1), corresponding to the	for biogas use and
IX by adding, but		sustainable potential of these feedstock.	processed with mature
not removing,			technology, would they be
feedstock.			added to part B of ANNEX
Feedstock that			IX and thus be limited at
can be			1,7 %. However, this does
processed only			not make any sense since
with advanced			the progressivity of the
technologies			newly added feedstock
shall be added to			has nothing to do with the
Part A of Annex			technology which is used
IX. Feedstock			to process the feedstock. It
that can be			does not matter at all
processed into			whether it is handled by
biofuels, or			mature or "advanced"
biogas for			technology. On the worse,
transport, with			it is not even defined
mature			within RED II what
technologies			



	shall be added to Part B of Annex			classifies as "advanced" and "mature" technology. The inclusion of additional
	17.			feedstocks on the Annex
	Such delegated			IXa list requires a
	acts shall be			corresponding increase in
	based on an			the targets for advanced
	analysis of the			biofuels. Additional
	potential of the			feedstocks may jeopardize
	' raw material as			existing investments, as
	feedstock for			they increase the supply
	the production			side and thus massively
	of biofuels and			influence pricing. It is
	biogas for			therefore necessary to
	transport, taking			adjust the demand side as
	into account all			well by increasing the sub-
	of the following:			quota for advanced
				biofuels by the share
				corresponding to the
				sustainable potential of
				the newly included
				feedstocks
		Sustainability and GHG emissions saving criteria f	or biofuels, bioliquids & biomass fuels	
		Sostaliability and Grid emissions saving criteria i		
	Biomass fuels	'Biomass fuels shall fulfil the sustainability and	'Biomass fuels shall fulfil the sustainability and	EREF welcomes the newly
	shall fulfil the	greenhouse gas emissions saving criteria laid	greenhouse gas emissions saving criteria laid	introduced threshold of
29.1.4 amended	sustainability	down in paragraphs 2 to 7 and 10 if used,	down in paragraphs 2 to 7 and 10 if used,	200 m3 methane
	and greenhouse	 – (a) in the case of solid biomass fuels, in 	 – (a) in the case of solid biomass fuels, in 	equivalent/h measured at
	gas emissions	installations producing electricity, heating and	installations producing electricity, heating and	standard conditions of
	saving criteria	cooling with a total rated thermal input equal to	cooling with a total rated thermal input equal	temperature and pressure
	laid down in	or exceeding 5 MW,	to or exceeding 5 20 MW ,	in Art. 29 (a(ii)c(i)).
	paragraphs 2 to	 – (b) in the case of gaseous biomass fuels, in 	 (b) in the case of gaseous biomass fuels, in 	However, we think that it
	7 and 10 if used	installations producing electricity, heating and	installations producing electricity, heating and	would be enough to have

in installations	cooling with a total rated thermal input equal to	cooling with a total rated thermal input equal	only the 200 m ³ as
producing	or exceeding 2 MW,	to or exceeding 2 MW,	threshold and would urge
electricity,	 – (c) in the case of installations producing 	 – (c) in the case of installations producing 	for a deletion of the 2 MW
heating and	gaseous biomass fuels with the following average	gaseous biomass fuels with the following	threshold. The so far
cooling or fuels	biomethane flow rate:	average biomethane flow rate:	established threshold is
with a total	(i) above 200 m3 methane equivalent/h measured	(i) above 200 m3 methane equivalent/h	interpreted differently in
rated thermal	at standard conditions of temperature and	measured at standard conditions of	the member states. The
input equal to or	pressure (i.e. o°C and 1 bar atmospheric	temperature and pressure (i.e. o°C and 1 bar	reference to the energy
exceeding 20	pressure);	atmospheric pressure);	input in the form of
MW in the case	(ii) if biogas is composed of a mixture of methane		biomethane equivalent fits
of solid biomass	and non-combustible other gases, for the	(ii) if biogas is composed of a mixture of	better to the different
fuels, and with a	methane flow rate, the threshold set out in point	methane and non-combustible other gases, for	utilisation paths. In
total rated	(i), recalculated proportionally to the volumetric	the methane flow rate, the threshold set out in	general, the total rated
thermal input	share of methane in the mixture;	point (i), recalculated proportionally to the	thermal input of 2MW is
equal to or	(iii) the following subparagraph is inserted after	volumetric share of methane in the mixture;	not suitable to properly
exceeding 2 MW	the fourth subparagraph:	(iii) the following subparagraph is inserted	reflect flexible power
in the case of	`Member States may apply the sustainability and	after the fourth subparagraph:	generation from biogas
gaseous	greenhouse gas emissions saving criteria to	'Member States may apply the sustainability	plants. In recent years, MS'
biomass fuels.	installations with lower total rated thermal input	and greenhouse gas emissions saving criteria	governments, like the
Member States	or biomethane flow rate.'	to installations with lower total rated thermal	German one, have
may apply the		input or biomethane flow rate.'	encouraged a
sustainability			flexibilization of biogas
and greenhouse			plants via for, in the
gas emissions			German case, the
saving criteria to			Renewable Energy
installations			Sources Act (EEG). In
with lower total			recent years, bio-gas plant
rated thermal			operators have installed
input			additional electricity
			generation capacities in
			the form of additional
			combined heat and power
			plants. The total rated
			thermal capacity has been



		increased accordingly without increasing the fuel input. Comment for legislators: For gaseous biomass fuels it would suffice to maintain the threshold of 200 m³ methane equivalent/h measured at standard conditions of temperature and pressure (i.e. o°C and 1 bar atmospheric pressure); deletion of the 2 MW and replacing by above unit If this is not possible, it is vital to change the unit of the 2 MW to "average installed capacity" instead of "total rated
		Furthermore, EREF opposes the lowering of the threshold for the sustainability criteria from 20 to 5 MW total rated thermal input. For a large number of decentralized electricity and heat suppliers, this would introduce additional barriers, with the



		consequence of increasing
		direct and indirect costs
		due to certification and
		related bureaucracy and
		administration. This would
		entail a disproportionate
		cost and administrative
		burden to the sector and
		would contradict efficient
		and proportionate
		legislation as well as
		renewable energy
		expansion.
		The use of a unit for
		gaseous biomass fuels that
		is independent from the
		installed capacity is very
		important for German
		biogas plants. In Germany,
		it is obligatory to install
		double to five times the
		capacity that is used in
		order to produce
		electricity more flexibly.
		However, that means that
		the installed capacity does
		not reflect the real
		production of electricity of
		biogas plants. By using the
		methane equivalent this
		problem is solved
		possible, as an alternative



			the unit of the 2 MW could be renamed in "average installed capacity" instead of "total rated thermal input capacity" in order to address the problem.
29.1.subpara 6 (new)		The Commission will implement, at the latest by 2025, the legal framework for applying EU health, environmental, waste management standards or equivalent standards, including processes and production methods, to imported renewable fuels, and identify concrete initiatives to ensure better consistency in their application, in conformity with WTO rules	All sustainable renewable low carbon fuels should be able to contribute towards EU's climate and renewable objectives under stricter sustainability criteria, including European standards for agricultural production, waste prevention and management standards, and strict traceability requirements
29.3 amended	This paragraph, with the exception of the first subparagraph, point (c), also applies to biofuels, bioliquids and biomass fuels produced from forest biomass.	This paragraph, with the exception of the first subparagraph, point (c), also applies to biofuels, bioliquids and biomass fuels produced from forest biomass. This does not apply to Member States that already effectively provide protection for listed land categories.	EREF considers the general introduction of prohibitions on the use of forest biomass from primary forests (para. 3), wetlands (para. 4) or drained peat soils (para 5) to be not expedient, as is the restriction on use in highly biodiverse forests



		and protected areas (para
		3).
		That is because it would
		not only contradict, the
		intention of the directive
		but also deeply interfere
		with (national) forest law
		and protected area
		policies through European
		energy law. Listed land
		categories are already
		effectively protected
		under MS law such as the
		German one, so there in
		no general need for EU
		action here. Furthermore,
		using energy law for usage
		bans and restriction would
		threaten bureaucratic
		proof and control
		obligations as well as legal
		uncertainties, without any
		recognizable. Therefore,
		we ask for an exemption
		for MS that already
		added value effectively
		provide protection.
		Another negative impact
		or the current wording is
		its effect on the material
		use of woods: narvesting
		purposes results in wood



			assortments that cannot be used for other purposes, which are therefore utilized for energy and would thus no longer be usable as residual and by-products of material utilization.
29.3.b amended	highly biodiverse forest and other wooded land, which is species rich and not degraded, or has been identified as being highly biodiverse by the relevant competent authority, unless evidence is provided that the production of that raw material did not interfere with those nature protection purposes;	highly biodiverse forest and other wooded land, which is species rich and not degraded, or has been identified as being highly biodiverse by the relevant competent authority, unless evidence is provided that the removal of the harvested material is not prohibited in the protected area statutes and thus the production of that raw material did not interfere with those nature protection purposes	The current wording requires proof that the extraction of the raw material does not impair these nature conservation purposes. However, the wording leaves open in which form this proof is to be provided. For nature conservation reasons, it is often necessary to remove biomass from areas in protected areas in order to protect habitats and species. For this reason, some protected area designations even explicitly require the removal of biomass. In others, however, agricultural use is restricted but allowed in principle. While this



		usually includes the use of
		the biomass, there are no
		specific provisions on this.
		This creates legal
		uncertainty for the
		affected landowners and
		land users because it is
		unclear whether the
		authorities responsible for
		the protected areas
		provide such proof in
		individual cases or
		whether an expert opinion
		is even required. Instead of
		requiring proof that the
		use of biomass does not
		impair the objectives of
		the protected areas, it
		makes more sense to
		consider the sustainability
		of biomass as not given
		only if the protected area
		regulations explicitly
		prohibit the use of
		biomass. This regulation
		would not endanger
		biodiversity, as the
		designation of a protected
		area is always
		accompanied by
		extensification of
		production. On the other



			hand, it would be an important step towards more legal certainty and reduction of bureaucracy.
29.3.c amended	areas designated: (i) by law or by the relevant competent authority for nature protection purposes; or (ii) for the protection of rare, threatened or endangered ecosystems or species recognised by international agreements or included in lists drawn up by intergovernmental organisations or the International Union for the Conservation of Nature, subject to their recognition in accordance with the first subparagraph of Article 30(4), unless evidence is provided that the production of the raw material did not interfere with those nature protection purposes;	areas designated: (i) by law or by the relevant competent authority for nature protection purposes; or (ii) for the protection of rare, threatened or endangered ecosystems or species recognised by international agreements or included in lists drawn up by intergovernmental organisations or the International Union for the Conservation of Nature, subject to their recognition in accordance with the first subparagraph of Article 30(4), unless evidence is provided that the removal of the harvested material is not prohibited in the protected area statutes and thus the production of that raw material did not interfere with those nature protection purposes;	The current wording requires proof that the extraction of the raw material does not impair these nature conservation purposes. However, the wording leaves open in which form this proof is to be provided. For nature conservation reasons, it is often necessary to remove biomass from areas in protected areas in order to protect habitats and species. For this reason, some protected area designations even explicitly require the removal of biomass. In others, however, agricultural use is restricted but allowed in principle. While this usually includes the use of the biomass, there are no specific provisions on this. This creates legal uncertainty for the



		affected landowners and
		land users because it is
		unclear whether the
		authorities responsible for
		the protected areas
		provide such proof in
		individual cases or
		whether an expert opinion
		is even required. Instead of
		requiring proof that the
		use of biomass does not
		impair the objectives of
		the protected areas, it
		makes more sense to
		consider the sustainability
		of biomass as not given
		only if the protected area
		regulations explicitly
		prohibit the use of
		biomass. This regulation
		would not endanger
		biodiversity, as the
		designation of a protected
		area is always
		accompanied by
		extensification of
		production. On the other
		important stop towards
		more legal cortainty and
		reduction of burgaucracy
		1



	at least 70 % for	at least 70 % for electricity, heating and cooling	at least 70 % for electricity, heating and	EREF urges to maintain
29.10.d amended	electricity,	production from biomass fuels used in	cooling production from biomass fuels used in	the formulation in Art. 29
	heating and	installations until 31 December 2025, and at least	installations starting operation from 1	(10d) of the existing RED II.
	cooling	80 % from 1 January 2026.';	January until 31 December 2025, and at least	That is because the
	production from		80 % for installations running from 1 January	proposed amendment
	biomass fuels		2026.';	would apply the GHG
	used in			threshold not only new
	installations		Maintain RED II formulation	installations but also
	starting			existing biomass plants.
	operation from 1			This would constitute a
	January 2021			retroactive intervention
	until 31			that violates the
	December 2025,			protection of legitimate
	and 8o % for			expectations, goes against
	installations			the principle of
	starting			grandfathering and calls
	operation from 1			into question the reliability
	January 2026.			of the policy.
				Consequently, investment
				security for future
				bioenergy plants would be
				questioned and existing
				plants that cannot meet
				the retroactively
				introduced rule would
				have to close.
				The usual lifetime of
				biogas plants is 15 to 20
				years, and it is important
				to safeguard the weakest
				for reason of cohesion and
				solidarity. Facilities that
				were built more than 5



		years ago were planned
		even longer ago. It is unfair
		and unrealistic to tighten
		the rules for such plants or
		to require their enhanced
		performance without
		providing them with a
		tailor-made support or a
		flexible mechanism to
		enable the transition.
		Many operators could
		simply not bear the costs
		of innovation and will be
		forced to borrow new
		resources or even to sell or
		close their activity.
		Tightening the rules will
		not result exclusively in
		loss of renewable energy.
		There are serious social
		consequences, especially
		for the rural areas.
		Without a strong vision on
		the role of anaerobic
		digestion in the rural areas
		translated in the current
		policy proposals, the
		worrying demographic gap
		between urban and rural
		areas will get worse.
		We highlight that planning
		and approval of biogas and
		biomethane projects is a


		lengthy process. Plants
		and facilities are not built
		without consultations
		between the bidder,
		buyer, general public, and
		any interested party. One
		year is usually spent just to
		exchange views and tailor
		a proposal to respect the
		concerns of everyone
		affected in the community
		and achieve a
		compromise. We should
		never forget that behind
		renewable energy there
		are people, engineers,
		entrepreneurs and families
		that invested in something
		that they believed
		contributed to bring a
		positive change in the
		world. It is not only an
		economic surplus.
		Environmental
		performance and
		sustainability of the
		projects is assessed
		beforehand by technical
		experts and is monitored
		yearly through the
		mechanisms and
		procedures established in
		the Industrial Emission
		Directive and the Medium



		Combustion Plant
		Directive. Both
		instruments include
		processes to prevent
		and/or rectify pollution.
		It is inconsistent with
		existing legislation to
		require old plants to
		uphold additional
		requirements retroactively
		and ignore their
		investments to comply
		with previous standards
		and best practices.
		Moreover, it creates a
		considerable and
		quantifiable burden that
		could be bearded only with
		tailor made solidarity and
		modernization support.
		Without allocation of such
		resources, it is unthinkable
		to tighten existing criteria.
		Sourcing feedstock for
		anaerobic digestion
		requires to spend a lot of
		time on business planning
		and negotiations between
		the suppliers and the
		buyers to agree on the
		supplies be means of
		contracts. Contracts that
		were already signed with
		timeline exceeding the



		entry into force of the newly amended REDII will have to be cancelled, if new GHG emission savings cannot be achieved with
		old feedstocks. Withdrawing from a
		contract is not easy and it is very likely that one party
		will sue the other for
		Commission's proposal risks to seriously damage
		operators in the sector
		longer time horizon is needed. When the RED II
		was adopted in 2018, it was granted an extension to 2026 which should be
		maintained to ensure clarity and certainty to
		EREF furthermore strongly suggests the addition of further standard values for
		the GHG calculation. Currently, there are
		missing default values for many important biogas
		substrates (e.g., grain silage, flowering plants), but also for solid biogas



		,		fuels. As a consequence
				idels. As a consequence,
				plant operators have to
				carry out the complex and
				time-consuming GHG
				calculations themselves.
				This is problematic
				considering that GHG
				calculations are required in
				RED II for plants
				commissioned as of
				01.01.2021. Thus, further
				standard values for the
				greenhouse gas
				calculation should be
				added to Annex VI Part A.
	GHG	emissions saving criteria for renewable fuels of nor	n-biological origin and recycled carbon fuels	
		Energy from recycled carbon fuels may be	Energy from recycled carbon fuels may be	With a threshold of 70 %
29a.2 new		counted towards the greenhouse gas emissions	counted towards the greenhouse gas	the overall target
		reduction target referred to in Article 25(1), first	emissions reduction target referred to in	calculation on GHG
		subparagraph, point (a), only if the greenhouse	Article 25(1), first subparagraph, point (a), only	reduction and phase out
		gas emissions savings from the use of those fuels	if the greenhouse gas emissions savings from	(2030/250) is at risk.
		are at least 70%.	the use of those fuels are at least 80%.	
		Verification of compliance with the sustainabilit	y and GHG emissions saving criteria	
			Where biogas is to be counted towards the	Multiple proposed
			targets referred to in Articles 3(1), 15a(1),	amendments (19.14; 31.1a;
30.1a new			22a(1), 23(1), 24(4) and 25(1), Member States	31.1b; 30.3; 30.6) with the
			shall require economic operators to show	purpose for more practical
			that the sustainability and greenhouse gas	certification and
			emissions saving criteria laid down in Articles	traceability schemes of
			29(2) to (7) and (10) and 29a(1) and (2) for	



			renewable fuels and recycled-carbon fuels biogas have been fulfilled. For that purpose, they may require economic operators to use a book and claim system through the means of Guarantees of Origin combined with a mass balance system.	renewable gases ; reasoning provided in 30.6
30.1b new			Where biogas is to be counted towards the targets referred to in Articles 3(1), 15a(1), 22a(1), 23(1), 24(4) and 25(1), Member States shall require economic operators to show that the sustainability and greenhouse gas emissions saving criteria laid down in Articles 29(2) to (7) and (10) and 29a(1) and (2) for renewable fuels and recycled-carbon fuels biogas have been fulfilled. For that purpose, they may require economic operators to use a book and claim system through the means of Guarantees of Origin combined with a mass balance system.	Multiple proposed amendments (19.14; 31.1a; 31.1b; 30.3; 30.6) with the purpose for more practical certification and traceability schemes of renewable gases; reasoning provided in 30.6
30.3 subpara 1 and 2 amended	Member States shall take measures to ensure that economic operators submit reliable information regarding the compliance with the greenhouse gas emissions savings	Member States shall take measures to ensure that economic operators submit reliable information regarding the compliance with the sustainability and greenhouse gas emissions saving criteria laid down in Articles 29(2) to (7) and (10) and 29a(1) and (2), and that economic operators make available to the relevant Member State, upon request, the data used to develop that information. The obligations laid down in this paragraph shall apply regardless of whether renewable fuels and recycled carbon fuels are produced within the Union or are imported. Information about the	3. Member States shall take measures to ensure that economic operators submit reliable information regarding the compliance with the greenhouse gas emissions saving criteria laid down in Articles 29(2) to (7) and (10) and 29a(1) and (2), and that economic operators make available to the relevant Member State, upon request, the data used to develop that information. Member State shall not require economic operators supplying energy through the European interconnected system for gas to provide further evidence of compliance with the	Multiple proposed amendments (19.14; 31.1a; 31.1b; 30.3; 30.6) with the purpose for more practical certification and traceability schemes of renewable gases; reasoning provided in 30.6



thresholds set	geographic origin and feedstock type of biofuels,	sustainability and greenhouse gas emissions	
in, and adopted	bioliquids and biomass fuels per fuel supplier shall	saving criteria laid down in Articles 29(2) to	
pursuant to,	be made available to consumers on the websites	(7) and (10) and 29a(1) and (2), where the	
Article 25(2),	of operators, suppliers or the relevant competent	compliance verification was carried out at	
and with the	authorities and shall be updated on an annual	the site of the energy production and	
sustainability	basis.';	documented on the guarantees of origin.	
and greenhouse			
gas emissions			
saving criteria			
laid down in			
Article 29(2) to			
(7) and (10), and			
that economic			
operators make			
available to the			
relevant			
Member State,			
upon request,			
the data that			
were used to			
develop the			
information.			
Member States			
shall require			
economic			
operators to			
arrange for an			
adequate			
standard of			
independent			
auditing of the			
information			
submitted, and			
to provide			



evidence that		
this has been		
done. In order to		
comply with		
point (a) of		
Article 29(6) and		
point (a) of		
Article 29(7), the		
first- or second-		
party auditing		
may be used up		
to the first		
gathering point		
of the forest		
biomass. The		
auditing shall		
verify that the		
systems used by		
economic		
operators are		
accurate,		
reliable and		
protected		
against fraud,		
including		
verification		
ensuring that		
materials are not		
intentionally		
modified or		
discarded so		
that the		
consignment or		
part thereof		



could become a		
waste or residue.		
It shall evaluate		
the frequency		
and		
methodology of		
sampling and		
the robustness		
of the data. The		
obligations laid		
down in this		
paragraph shall		
apply regardless		
of whether the		
biofuels,		
bioliquids,		
biomass fuels,		
renewable liquid		
and gaseous		
transport fuels		
of non-biological		
origin, or		
recycled carbon		
fuels are		
produced within		
the Union or are		
imported.		
Information		
about the		
geographic		
origin and		
feedstock type		
of biofuels,		
bioliquids and		



biomass fuels per fuel supplier shall be made available to consumers on the websites of operators, suppliers or the relevant competent authorities and shall be updated on an annual basis.			
Member States may set up national and 2 amended schemes where compliance with the sustainability and greenhouse gas emissions saving criteria laid down in Article 29(2) to (7) and (10) and with the greenhouse gas emissions savings thresholds for	Member States may set up national schemes where compliance with the sustainability and greenhouse gas emissions saving criteria laid down in Articles 29(2) to (7) and (10) and 29a(1) and (2), in accordance with the methodology developed under Article 29a(3), is verified throughout the entire chain of custody involving competent national authorities. Those schemes may also be used to verify the accuracy and completeness of the information included by economic operators in the Union database, to demonstrate compliance with Article 27(3) and for the certification of biofuels, bioliquids and biomass fuels with low indirect land-use change- risk. Member State may notify such a national scheme to the Commission. The Commission shall give priority to the assessment of such a scheme in order to facilitate mutual bilateral and	Member States may set up national schemes where compliance with the sustainability and greenhouse gas emissions saving criteria laid down in Articles 29(2) to (7) and (10) and 29a(1) and (2), in accordance with the methodology developed under Article 29a(3), is verified throughout the entire chain of custody involving competent national authorities, except for the European interconnected system for gas, where compliance with sustainability and greenhouse gas emissions saving criteria is verified by the moment of the physical entry of gases into this system . Those schemes may also be used to verify the accuracy and completeness of the information included by economic operators in the Union database, to demonstrate compliance with Article 27(3) and for the certification of	Multiple proposed amendments (19.14; 31.1a; 31.1b; 30.3; 30.6) with the purpose for more practical certification and traceability schemes of renewable gases. The RED II has expanded the sustainability and GHG reduction criteria for biogas/biomethane and other biomass fuels from transport to all energy uses (Art. 29 and 30). To show compliance with these criteria, the RED II provides two options:



and gaseous	Commission may decide, by means of	biofuels, bioliquids and biomass fuels with low	or certification by so-
transport fuels	implementing acts, whether such a notified	indirect land-use change-risk.	called "voluntary
of non-biological	national scheme complies with the conditions laid		certification schemes"
origin and	down in this Directive. Those implementing acts		which must be recognized
recycled carbon	shall be adopted in accordance with the		by the European
fuels set in, and	examination procedure referred to in Article		Commission. Certification
adopted	34(3).		of compliance with
pursuant to,	Where the decision is positive, other schemes		sustainability criteria has
Article 25(2) and	recognised by the Commission in accordance		to be based on the
in accordance	with this Article shall not refuse mutual		principle of mass
with Article	recognition with that Member State's national		balancing, which implies a
28(5) is verified	scheme as regards verification of compliance		certain degree of "physical
throughout the	with the criteria for which it has been recognised		tracking". GOs on the
entire chain of	by the Commission. For installations producing		other hand can be
custody	electricity heating and cooling with a total rated		transferred separately or
involving	thermal input between 5 and 10 MW, Member		together with the physical
competent	States shall establish simplified national		transfer of energy, which is
national	verification schemes to ensure the fulfilment of		often referred to as "book
authorities. A	the sustainability and greenhouse gas emissions		& claim" principle.
Member State	criteria set out in paragraphs (2) to (7) and (10) of		EREF considers that
may notify such	Article 29.';		different schemes for
a national			certification and
scheme to the			traceability of renewable
Commission.			gases such as biomethane
The Commission			have to be made more
shall give			practical. Notably the
priority to the			instrument of GOs should
assessment of			be enhanced and its role
such a scheme in			should evolve beyond its
order to			current, limited function
facilitate mutual			foreseen in RED II. The
bilateral and			revision of GOs should
multilateral			facilitate cross-border
recognition of			trade of biomethane, their



schemes for	recognition under
verification of	different policy
compliance with	instruments, thereby
the	avoiding double counting.
sustainability	One option of combining
and greenhouse	GOs and sustainability
gas emissions	certificates could be to use
saving criteria	the mass balancing-based
for biofuels,	sustainability certification
bioliquids and	process defined by RED II
biomass fuels	only for the upstream part
and with the	of the value chain, i.e.
greenhouse gas	"physical tracking" of the
emissions	feedstock up to the point
savings	of production. Once the
thresholds for	renewable gas is produced
other fuels that	and injected in the grid or
are eligible for	transported by other
counting	means, GOs should
towards the	become the main
numerator	instrument to carry
referred to in	information. Mass
point (b) of	balancing would not be
Article 27(1). The	necessary and thus not
Commission	apply any more. The same
may decide, by	approach could ideally be
means of	used for a company's all
implementing	logistic sites for off grid
acts, whether	gas, which would greatly
such a notified	increase the efficiency of
national scheme	renewable gas distribution
complies with	and trade, where tracking
the conditions	and allocation of
laid down in this	renewable volumes could



Directive. Those	be based on GOs rather
implementing	than mass balancing in the
acts shall be	distribution part. The
adopted in	"sustainability certificate"
accordance with	could be attached to the
the examination	GO and/or information on
procedure	compliance with
referred to in	sustainability criteria
Article 34(3).	should be included in the
Where the	GO based on the
decision is	"sustainability certificate".
positive,	
schemes	
established in	
accordance with	
this Article shall	
not refuse	
mutual	
recognition with	
that Member	
State's scheme,	
as regards	
verification of	
compliance with	
the	
sustainability	
and greenhouse	
gas emissions	
saving criteria	
laid down in	
Article 29(2) to	
(7) and (10) and	
the greenhouse	
gas emissions	

EREFE European Renewable Energies Federation

	savings thresholds set in, and adopted pursuant to, Article 25(2)						
	Calculation of the GHG impact of biofuels, bioliquids and biomass fuels						
31.2 deleted	Member States may submit to the Commission reports including information on the typical greenhouse gas emissions from the cultivation of agricultural raw materials of the areas on their territory classified as level 2 in the nomenclature of territorial units for statistics (NUTS) or as a more disaggregated NUTS level in accordance with Regulation (EC) No 1059/2003 of the European Parliament and	deleted	Maintain Art. 31.2 from RED II	EREF urges to maintain provisions 31.2, 31.3 and 31.4 and its wording of Annex VI, Part B(5) from the RED II. These provisions established the current regime where (i) MS can calculate the typical greenhouse gas emissions from the cultivation of agricultural raw materials of the areas on their territory classified as level 2 in the nomenclature of territorial units for statistics (NUTS); and (ii) biogas and biomethane operators can use them to calculate their actual values according to the LCA methodology to comply with the ghg savings criteria of article 29.10.			



of the Council		Defining NUTS2 values
(1). Those		which specify regional
reports shall be		values for certain biomass
accompanied by		production is crucial they
a description of		are values that can be used
the method and		for the disaggregated
data sources		default value cultivation.
used to calculate		Since many default values
the level of		for feedstock used for
emissions. That		biogas production are still
method shall		missing, it is vital to have
take into		these values in order to
account soil		facilitate GHG emission
characteristics,		calculations. For biogas
climate and		many different feedstocks
expected raw		are mixed and stem from
material yields.		different fields. A
		calculation of cultivation
		of each containment
		would involve many costs
		and much effort. Here,
		NUTS ₂ values allowed
		GHG calculations which
		were a lot easier for the
		average biofuel producer.
		Without these values it is a
		very labour- and cost
		intensive process which
		not everyone can manage.
		Thus, as long as there is no
		default value for every
		usable feedstock, it is vital
		that the use of NUTS2
		values is allowed. We



		therefore ask to maintain Art. 31(2).
		Art. 31(2). The European Commission's reason against the use of NUTS2 when calculating GHG emissions for the cultivation of raw materials is provided on pages 104 and 105 on their
		impact assessment (IA): it is argued that regional values may favour imports of feedstock from regions with better climatic conditions to grow them and the overall effect for the climate may be
		negative (reallocation effect of greenhouse gas emissions). However, the Commission just showed that, in for example Germany, imports of feedstocks for biofuels
		grew from 2016 to 2018, notably from Asia, Australia and Ukraine. However, there is not any modelling nor analysis of the related GHG savings related to the biofuels



				consumed from the
				imported feedstock.
	In the case of	deleted	Maintain Art. 31.3 from RED II	
31.3 deleted	territories			
	outside the			See 31.2
	Union, reports			
	equivalent to			
	those referred to			
	in paragraph 2			
	and drawn up by			
	competent			
	bodies may be			
	submitted to the			
	Commission.			
	The Commission	deleted	Maintain Art. 31.4 from RED II	
31.4 deleted	may, by means			
-	ofimplementing			See 31.2
	acts, decide that			_
	the reports			
	referred to in			
	paragraphs 2			
	and 3 of this			
	Article contain			
	accurate data for			
	the purposes of			
	measuring the			
	greenhouse gas			
	emissions			
	associated with			
	the cultivation of			
	agriculture			
	biomass			
	feedstock			
	produced in the			



areas included in		
such reports for		
the purposes of		
Article 29(10).		
Those		
implementing		
acts shall be		
adopted in		
accordance with		
the examination		
procedure		
referred to in		
Article 34(3).		
Those data may,		
pursuant to such		
decisions, be		
used instead of		
the		
disaggregated		
default values		
for cultivation		
laid down in Part		
D or E of Annex		
V for biofuels		
and bioliquids		
and in Part C of		
Annex VI for		
biomass fuels.		



	Union database					
31a.1 new		The Commission shall ensure that a Union database is set up to enable the tracing of liquid and gaseous renewable fuels and recycled carbon fuels.	The Commission shall ensure that a Union database is set up to enable the tracing of liquid [and gaseous] renewable fuels and recycled carbon fuels for the purpose of [].	EREF urges the co- legislators to reassess the added value of using the Union database for gaseous fuels and consider excluding such fuels from its scope.		
				If the co-legislators find it overwhelmingly necessary to use such database for gases, the proposed Article 31a should be further clarified and adapted to the functioning of the internal EU gas market following the recommendations below.		
				First, it is not clear if the Union database should be used for the target compliance, monitoring of the EU ETS carbon offset obligations, consumer disclosure or all. The purpose of the Union database and scope of its application should be clearly indicated. Moreover, the date when		



		such Union database
		should become
		operational is not defined
		which creates uncertainty
		for the market players and
		requires changes.
		In addition, it should be
		pointed out that the scope
		of the Union database is
		limited to the liquid and
		gaseous energy carriers
		and does not include, for
		example, electricity,
		heating and cooling.
		Therefore, it is not clear
		how the Union database
		could help improve
		traceability of energy
		carriers and allow market
		operators and policy
		makers to take the right
		decisions for their energy
		mix, as intended and
		declared in the Impact
		Assessment Report. The
		legislator should consider
		if the Union database is
		the right policy tool for
		achieving this goal and if
		its scope should be
		extended to other energy
		carriers in line with the
		sector coupling principles.
		1



		Second, it does not take
		into account existing
		certification tools such as
		GOs. EU Member States
		are already obliged by RED
		II to extend the scope of
		their GO schemes to
		renewable gases and have
		started working on it and
		making necessary
		investments in the
		development of their GO
		registries (databases) and
		auditing procedures. The
		legislator should recognise
		the efforts made at the
		national level and allow to
		register GOs as a proof of
		renewable origin of energy
		and its sustainability in the
		Union Database (see also
		our proposals to Articles
		19 and 30 above).
		Third, the proposed
		measure is not adapted
		to the internal gas
		market design. According
		to Article 31a economic
		operators will be required
		to register transactions
		together with the
		characteristics of the



		underlying commodities
		(gas fuels). This
		requirement does not take
		into account specificities
		of the gas market
		functioning.
		In particular, it does not
		recognise that the
		European gas
		infrastructure represent a
		single logistical facility
		where individual physical
		flows do not match
		individual trades, for the
		purpose of network use
		optimisation. Moreover, in
		the internal market, gases
		are traded as standardised
		products (commodities)
		with no indication of their
		origin or other
		characteristics. This design
		ensures market liquidity,
		security of gas supply and
		the best pricing for the
		energy commodity.
		Linking the sostainability
		information to the
		numuual trades of
		commodities (that are
		meant to be
		interchangeable when
		transported inside of the



		single logistical facility)
		would ruin the current
		effective set-up of the
		internal gas market. It will
		create unnecessary costs
		for all market agents, un-
		optimal infrastructure use
		which means
		fragmentation of the gas
		market at the wholesale
		level, further emissions
		(due to redundant
		molecule hauls) and be
		likely followed by price
		fluctuations and negative
		implications for the
		security of supply.
		To prevent such risks and
		at the same time ensure
		proper traceability of
		renewable and so-called
		"low carbon" energy in the
		gas market, certification
		tools such as the upgraded
		GOs (or so-called `GO+')
		are needed. On the one
		hand, this tool can record
		and prove sustainability
		characteristics of gases
		needed for the target
		compliance. On the other,
		it can attribute these
		sustainability
		characteristics to



			corresponding volumes of gases physically injected and withdrawn from the European gas infrastructure with no risk of double-counting (since all the climate related information will be recorded on a single document – 'GO+').
31a.2 new	Member States shall require the relevant economic operators to enter in a timely manner accurate information into that database on the transactions made and the sustainability characteristics of the fuels subject to those transactions, including their life-cycle greenhouse gas emissions, starting from their point of production to the moment it is consumed in the Union. Information on whether support has been provided for the production of a specific consignment of fuel, and if so, on the type of support scheme, shall also be included in the database. Where appropriate to improve traceability of data along the entire supply chain, the Commission is empowered to adopt delegated acts in accordance with Article 35 to further extend the scope of the information to be included in the Union database to cover relevant data from the point of production or collection of the raw material used for the fuel production. Member States shall require fuel suppliers to enter the information necessary to verify compliance with the requirements laid down in	 Member States shall require the relevant economic operators to enter in a timely manner accurate information into that database on the transactions made and the sustainability characteristics of the fuels subject to those transactions, including their life-cycle greenhouse gas emissions, starting from their point of production to the moment it is consumed in the Union. Information on whether support has been provided for the production of a specific consignment of fuels, and if so, on the type of support scheme, shall also be included in the database. For the gaseous fuels injected into the European interconnected system for gas within the meaning of Directive 2009/73/EC: a) only the physical entry to and physical exit from the system based on respective transactions shall be registered; b) sustainability information, recorded on the guarantee of origin according to Article 19(7)(h), shall be registered 	See 31.a1



	Article 25(1), first subparagraph, into the Union database.	independently of the individual physical flows and the underlying transactions. Where appropriate to improve traceability of data along the entire supply chain, the Commission is empowered to adopt delegated acts in accordance with Article 35 to further extend the scope of the information to be included in the Union database to cover relevant data from the point of production or collection of the raw material used for the fuel production. Member States shall require fuel suppliers to enter the information necessary to verify compliance with the requirements laid down in Article 25(1), first subparagraph, into the Union database.	
31a.3	Member States shall have access to the Union database for the purposes of monitoring and data verification.	deleted	See 31.a1
31a.4 amended	If guarantees of origin have been issued for the production of a consignment of renewable gases, Member States shall ensure that those guarantees of origin are cancelled before the consignment of renewable gases can be registered in the database.	When If guarantees of origin have been issued for the production of a consignment of renewable gases, Member States shall ensure that such those guarantees of origin are registered in the database as a proof of sustainability for related consignment and cancelled before after the consignment of renewable gases can be registered in the database is withdrawn from the European interconnected system for gas.	See 31.a1



31a.5 amended		Member States shall ensure that the accuracy and completeness of the information included by economic operators in the database is verified, for instance by using voluntary or national schemes. For data verification, voluntary or national schemes recognised by the Commission pursuant to Article 30(4), (5) and (6) may use third party information systems as intermediaries to collect the data, provided that such use has been notified to the Commission.	Member States shall ensure that the accuracy and completeness of the information included by economic operators in the database is verified, for instance by using voluntary or national schemes or system of guarantees of origin. For data verification, voluntary or national schemes recognised by the Commission pursuant to Article 30(4), (5) and (6) may use third party information systems as intermediaries to collect the data, provided that such use has been notified to the Commission.	See 31.a1
		Annex Part		
Appendix II: The no stability. Both annu assessment of this integration into ne	ormalization rule for ual operating times electricity. A mere a twork management	r electricity generated from hydropower and biomass and the contributions in transmission and distribution assessment of the total amount of electricity generat : is decisive.	must be supplemented with a measure that refleon n grids for control energy and grid stabilization mu ed is not sufficient here. In addition to the annual o	cts the contribution to grid ist be included in the overall operating time, the
Annex VI.B.5	Emissions from the extraction, harvesting or cultivation of raw materials, e _{ec} , shall include emissions from the extraction, harvesting or cultivation process itself:	Emissions from the extraction or cultivation of raw materials, e _{ec} , shall, include emissions from the extraction or cultivation process itself; from the collection, drying and storage of raw materials; from waste and leakages; and from the production of chemicals or products used in extraction or cultivation. Capture of CO ₂ in the cultivation of raw materials shall be excluded. If available, the disaggregated default values for soil N ₂ O emissions set out in Part D shall be applied in the calculation. It is allowed to	Maintain RED II Annex VI, Part B(5)	See 31.2 → Several provisions of RED II regarding the regime of calculation ghg using NUTS2 (article 31 (2), (3), and (4); and Annex VI, Part B (5)) are changed or deleted in the proposal and EREF is very concerned about that.



from the	calculate averages based on local farming	
collection,	practises based on data of a group of farms, as an	
drying and	alternative to using actual values.'	
storage of raw		
materials; from		
waste and		
leakages; and		
from the		
production of		
chemicals or		
products used in		
extraction or		
cultivation.		
Capture of CO ₂		
in the cultivation		
of raw materials		
shall be included		
excluded.		
Estimates of		
emissions from		
agriculture		
biomass		
cultivation may		
be derived from		
the regional		
averages for		
cultivation		
emissions		
included in the		
reports referred		
to in Article		
31(4) of this		
Directive or the		
information on		



the disaggregated default values for cutivation emissions included in this Annex, as an alternative to using actual values. In the absence of relevant information in those reports it is allowed to calculate averages based on local farming practises based for instance on data of a group of farms, as an alternative to using actual values.For the purposes of the calculations referred to in point 17, the emissions to be divided shall be ect et el + esca + those fractions of ep. et., beca and ereferred to in referred to in referred to inFor the purposes of the calculations referred to in point 17, the emissions to be divided shall be ect et el + esca + those fractions of ep. et., beca and eref the lace up to and including the eref the sca p those fractions of ep. et., beca and eref the sca with ose fractions of ep. et., beca and eref the sca p those fractions of ep. et., beca and eref that kee place up to and including the eref that kee place up to and including theEREF urges the EU to raise barriers to make energy recovery and eref that kee place up to and including theEREF urges the EU to raise barriers to make energy recovery and eref that kee place up to and including theEREF urges the EU to raise barriers to make energy recovery and eref that take place up to and including theMitter the event energy recovery and eref that take place up to and including theMitter the place up to and including theMitter the place up to and including theMitter the place up to and including the							
Annex VI.B.18of the calculations referred to inpoint 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including thein point 17, the emissions to be divided shall be eec + el + esca + those fractions of ep, etd, eccs and eccr that take place up to and including the	to not	EREF urges the EU to	burposes of the calculations referred to	For the p	For the purposes of the calculations referred to in	disaggregated default values for cultivation emissions included in this Annex, as an alternative to using actual values. In the absence of relevant information in those reports it is allowed to calculate averages based on local farming practises based for instance on data of a group of farms, as an alternative to using actual values.	
referred to in eccr that take place up to and including the eccr that take place up to and including the nutrient recycling uses	ke the	raise barriers to make	the emissions to be divided shall be	in point 1	point 17, the emissions to be divided shall be eec	of the	Annex VI.B.18
	- ses of	nutrient recycling us	ake place up to and including the	ecorthat t	eccr that take place up to and including the	referred to in	
point 17, the process step at which a co-product is produced. If process step at which a co-product is the residues that are n	e not	the residues that are	step at which a co-product is	process	process step at which a co-product is produced. If	point 17. the	
emissions to be any allocation to co-products has taken place at produced. If any allocation to co-products has included in Annex IX m	K more	included in Annex IX	d. If any allocation to co-products has	produced	any allocation to co-products has taken place at	emissions to be	
divided shall be an earlier process step in the life-cycle, the taken place at an earlier process step in the expensive. Instead it	t	expensive. Instead it	ace at an earlier process step in the	taken pla	an earlier process step in the life-cycle, the	divided shall be	
ecc + el + esca + fraction of those emissions assigned in the last life-cycle, the fraction of those emissions should ensure legal cla	- clarity	should ensure legal c	, the fraction of those emissions	life-cycle	fraction of those emissions assigned in the last	eec + el + esca +	



those fractions of ep, etd, eccs and eccr that take place up to and including the process step at which a coproduct is produced. If any allocation to coproducts has taken place at an earlier process step in the lifecycle, the fraction of those emissions assigned in the last such process step to the intermediate fuel product shall be used for those purposes instead of the total of those emissions. In the case of biogas and biomethane, all co-products that do not fall under

the scope of

point 7 shall be

such process step to the intermediate fuel product shall be used for those purposes instead of the total of those emissions. In the case of biogas and biomethane, all coproducts that do not fall under the scope of point 7 shall be taken into account for the purposes of that calculation. No emissions shall be allocated to wastes and residues. Co-products that have a negative energy content shall be considered to have an energy content of zero for the purposes

of the calculation. Wastes and residues, including treetops and branches, straw, husks, cobs and nut shells, and residues from processing, including crude glycerine (glycerine that is not refined) and bagasse, including all wastes and residues included in Annex IX shall be considered to have zero life-cycle greenhouse gas emissions up to the process of collection of those materials irrespectively of whether they are processed to interim products before being transformed into the final product. Residues that are not included in Annex IX and fit for use in the food or feed market shall be considered to have the same amount of emissions from the extraction, harvesting or cultivation of raw materials, eec as their closest substitute in the food and feed market that is included in the table in part D of Annex V. In the case of biomass fuels produced in refineries, other than the combination of processing plants with boilers or cogeneration units providing heat and/or electricity to the

processing plant, the unit of analysis for the

assigned in the last such process step to the intermediate fuel product shall be used for those purposes instead of the total of those emissions.

In the case of biogas and biomethane, all coproducts that do not fall under the scope of point 7 shall be taken into account for the purposes of that calculation. No emissions shall be allocated to wastes and residues. Coproducts that have a negative energy content shall be considered to have an energy content of zero for the purposes of the calculation. Wastes and residues including all wastes and residues *included in Annex IX* shall be considered to have zero life-cycle greenhouse gas emissions up to the process of collection of those materials irrespectively of whether they are processed to interim products before being transformed into the final product. Residues that are not included in Annex IX and fit for use in the food or feed market shall be considered to have the same amount of emissions from the extraction, harvesting or cultivation of raw materials, eec as their closest substitute in the food and feed market that is included in the table in part D of Annex ¥.

In the case of biomass fuels produced in refineries, other than the combination of processing plants with boilers or cogeneration units providing heat and/or electricity to the processing plant, the unit of analysis for the purposes of the calculation referred to in point 17 shall be the refinery and a level playing field to avoid distortion of the competition. Residues are not produced intentionally for the sake of selling them to the manufacturers of the renewable fuels (or to any other manufacturer). Residues are involuntary outputs of normal production practices. Biomethane from residues is not a 1st generation biofuel and it does not lead to indirect land use changes. On the contrary, it is and should be considered as an advanced biofuel that can strongly contribute to decarbonisation goals through high direct greenhouse gas emission savings and zero indirect greenhouse gas emissions. Thus, EREF urges to revise the proposed amendments to Annex VI Part B(18) of the RED and not limit the recycling uses of resides that are not listed in Annex IX.



taken into	purposes of the calculation referred to in point 17	
account for the	shall be the refinery	
purposes of that		
calculation. No		
emissions shall		
be allocated to		
wastes and		
residues. Co-		
products that		
have a negative		
energy content		
shall be		
considered to		
have an energy		
content of zero		
for the purposes		
of the		
calculation.		
Wastes and		
residues,		
including		
treetops and		
branches, straw,		
husks, cobs and		
nut shells, and		
residues from		
processing,		
including crude		
glycerine		
(glycerine that is		
not refined) and		
bagasse, shall be		
considered to		
have zero life-		



cycle		
greenhouse gas		
emissions up to		
the process of		
collection of		
those materials		
irrespectively of		
whether they		
are processed to		
interim products		
before being		
transformed into		
the final		
product. In the		
case of biomass		
fuels produced		
in refineries,		
other than the		
combination of		
processing		
plants with		
boilers or		
cogeneration		
units providing		
heat and/or		
electricity to the		
processing		
plant, the unit of		
analysis for the		
purposes of the		
calculation		
referred to in		
point 17 shall be		
the refinery.		



Annex V part C point 5	Emission savings	Emissions from the extraction or cultivation of raw materials, e _{ec} , shall include emissions from the extraction or cultivation process itself; from the collection, drying and storage of raw materials; from waste and leakages; and from the production of chemicals or products used in extraction or cultivation. Capture of CO ₂ in the cultivation of raw materials shall be excluded. If available, the disaggregated default values for soil N ₂ O emissions set out in Part D shall be applied in the calculation. It is allowed to calculate averages based on local farming practices based on data of a group of farms, as an alternative to using actual values.	Emission from the extraction or cultivation of raw materials, e _{ec} , shall include emissions from the extraction or cultivation process itself; from the collection, drying and storage of raw materials; from waste and leakages; and from the production of chemicals or products used in extraction or cultivation. Capture of CO ₂ in the cultivation of raw materials shall be excluded. Estimates of emissions from agriculture biomass cultivation may be derived from the use of regional averages for cultivation emissions included in the reports referred to in Article 31(2-4), or, if available, the disaggregated default values for soil N ₂ O emissions set out in Part D shall be applied in the calculation. It is allowed to calculate averages based on local farming practices based on data of a group of farms, as an alternative to using actual values	The use of default values for N2O emissions should be considered as a very general to different crop production conditions (primarily influenced by soil properties and climate conditions). As the application of very detailed approach at farm level is not always manageable, the use of national averages for cultivation emissions included in the reports referred to in Article 31(4) is suggested as an alternative. In terms of calculation accuracy, the latest IPCC methodology (IPCC 2019) offers more objective results than the previous IPCC methodology (IPCC 2016) as many emission factors are disaggregated with regard to the type of the climate (wet and dry).
point 15	from CO ₂ capture and		replacement, e _{ccr} , shall be related directly to the production of biofuel or bioliquid they are	use, e.g. in the beverage industry, reduces CO2
	replacementy		attributed to and shall be inflited to enhissions	



	e _{ccr} , shall be related directly to the production of biofuel or bioliquid they are attributed to, and shall be limited to emissions avoided through the capture of CO ₂ of which the carbon originates from biomass and which is used to replace fossil derived CO ₂ in production of commercial products and services.		avoided through the capture of CO ₂ of which the carbon originates from biomass and which is used to replace fossil derived CO ₂ in production of commercial products and services.	emissions in the production of biofuels. The deletion of point 15 would make such use of CO2 impossible. As a substitute, CO2 extracted from natural mineral water or natural gas other industrial processes would have to be used, which would cause additional emissions because the CO2 in such waters or from industrial processes using fossil fuels was stored a long time ago and is now being released again
Annex V part C point 18		18. For the purposes of the calculations referred to in point 17, the emissions to be divided shall be $e_{ec} + e_{I} + e_{sca} +$ those fractions of e_{p} , e_{td} , e_{ccs} and e_{ccr} that take place up to and including the process step at which a co-product is produced. If any allocation to co-products has taken place at an earlier process step in the life-cycle, the fraction of those emissions assigned in the last such process step to the intermediate fuel	18. For the purposes of the calculations referred to in point 17, the emissions to be divided shall be $e_{ec} + e_l + e_{sca} +$ those fractions of e_p , e_{td} , e_{ccs} and e_{ccr} that take place up to and including the process step at which a co- product is produced. In the case of $e_{ccr} CO_2$ from fermentation that is captured and re- used for replacing fossil-based CO_2 shall be considered an emission saving that is entirely	It is clarified that biogenic CO ₂ , which originates from fermentation processes for the production of biofuels or bioliquids, shall also be fully attributed to the respective biofuel or bioliquid. Furthermore,



	product shall be used for those purposes instead	allocated to the biofuel and bioliquids	the RED must support and
	of the total of those emissions. In the case of	resulting from fermentation. If any allocation	protect low-carbon
	biogas and biomethane, all co-products that do	to co-products has taken place at an earlier	investments in bioenergy
	not fall under the scope of point 7 shall be taken	process step in the life-cycle, the fraction of	by guaranteeing the
	into account for the purposes of that calculation.	those emissions assigned in the last such	stability of the regulatory
	No emissions shall be allocated to wastes and	process step to the intermediate fuel product	framework under which
	residues. Co-products that have a negative	shall be used for those purposes instead of the	first-move
	energy content shall be considered to have an	total of those emissions. In the case of biofuels	decarbonisation
	energy content of zero for the purposes of the	and bioliquids, all co-products that do not fall	investments were made.
	calculation. Wastes and residues including all	under the scope of point 7 shall be taken into	For instance, ethanol
	wastes and residues included in Annex IX shall be	account for the purposes of that calculation.	biorefineries should
	considered to have zero life-cycle greenhouse gas	No emissions shall be allocated to wastes and	remain entitled to claim
	emissions up to the process of collection of those	residues. Co-products that have a negative	and allocate savings to
	materials irrespectively of whether they are	energy content shall be considered to have an	ethanol for the carbon
	processed to interim products before being	energy content of zero for the purposes of the	captured from the
	transformed into the final product. Residues that	calculation.	fermentation process that
	are not included in Annex IX and fit for use in the		replaces fossil CO ₂ .
	food or feed market shall be considered to have		Residues are not produced
	the same amount of emissions from the	Wastes and residues <i>including all wastes and</i>	intentionally for the sake
	extraction, harvesting or cultivation of raw	residues included in Annex IX shall be	of selling them to the
	materials, e_{ec} as their closest substitute in the	considered to have zero life-cycle greenhouse	manufacturers of the
	food and feed market that is included in the table	gas emissions up to the process of collection of	renewable fuels (or to any
	in part D. In the case of biomass fuels produced in	are processed to interim products before being	other manufacturer)
	refineries, other than the combination of	transformed into the final product <i>Residues</i>	Residues are involuntary
	processing plants with boilers or cogeneration	that are not included in Annex IX and fit for use	outputs of production
	units providing heat and/or electricity to the	in the food or feed market shall be considered to	processes Biomethane
	processing plant, the unit of analysis for the	have the same amount of emissions from the	from residues is not a 1st
	purposes of the calculation referred to in point 17	extraction, harvesting or cultivation of raw	generation biofuel and it
	shall be the refinery.	materials, eec as their closest substitute in the	does not lead to indirect
		food and feed market that is included in the	land use changes. On the
		table in part D of Annex V. In the case of	contrary it is and should
		biomass fuels produced in refineries, other	



		than the combination of processing plants with boilers or cogeneration units providing heat and/or electricity to the processing plant, the unit of analysis for the purposes of the calculation referred to in point 17 shall be the refinery.	be considered as an advanced biofuel that can strongly contribute to decarbonisation goals through high direct greenhouse gas emission savings and zero indirect greenhouse gas emissions. The EU should not raise barriers to make the energy recovery and nutrient recycling uses of the residues that are not included in Annex IX more expensive, but it should ensure legal clarity and a level playing field to avoid distortion of the competition.
	Amendments to Regulation	(EU) 2018/1999	
4 (a), para 1, (2), subpara 3 (new)		Member States shall collectively ensure that the sum of their contribution of biofuels produced from food and feed crops other than high ILUC-risk feedstocks to the greenhouse gas intensity reduction in the transport sector does not exceed the level set in Article 26.1 of Directive 2018/2001/EC.	The current crop cap should be revised to provide each Member State with flexibility, taking into consideration the higher renewable and decarbonisation targets, the right of Member States to exploit their own



			energy resources enshrined in the Treaty and the current crop- based biofuels market uptake (in 2019 the EU 27 average was 4%, ranging from 0% to 6.8% across individual Member States). Each Member State should be entitled to set its own contribution of crop-based biofuels towards the renewable energy and GHG intensity reduction targets provided the combined share of cop- based biofuels at EU level does not exceed 7% of the final consumption of energy in the transport sector.
	Amendments to Directi	ve 98/70/EC	
3. para (3)	Member States shall require suppliers to ensure the placing on the market of petrol with a maximum oxygen content of 2,7 % and a maximum ethanol content of 5 % until 2013 and may require the placing on the market of such petrol for a longer period if they consider it necessary. They shall ensure the provision of	Member States shall require suppliers to ensure the placing on the market of petrol with a maximum oxygen content of 2,7% 3,7% and a maximum ethanol content of 5% 10% <i>until</i> 2013 and may require the placing on the market of such petrol for a longer period if they consider it necessary. They shall ensure the provision of	To harness the GHG reduction and air quality benefits of ethanol blended in petrol, E10 should urgently be rolled out across the EU and higher ethanol blends incentivised.



	appropriate information to consumers concerning the biofuel content of petrol and, in particular, on the appropriate use of different blends of petrol.	appropriate information to consumers concerning the biofuel content of petrol and, in particular, on the appropriate use of different blends of petrol	E10 should become the standard petrol protection grade, by effectively rolling-out E10 across the EU27 and paving the way for the introduction of higher-octane petrol (HOP) such as E20, with an octane rating aiming towards 102 and an oxygen/ethanol content of maximum 8/20% respectively.
4 para (1) subpara 4(new)		Member States shall require suppliers to ensure the placing on the market of diesel with a maximum biodiesel content of 10%.	To take advantage of the GHG reduction and air quality issues (reduction of CO, hydrocarbons and particulates/particulate matter) of biodiesel blended in diesel, B10 should urgently be introduced across the EU. Higher Biodiesel content will decrease the dependency on fossil fuel imports and support security of supply. Furthermore, B10 is urgently needed to keep Biodiesel volumes on the same level when fuel


										demand decreases through the market ramp up of electric cars in order to decarbonise the existing (ICE based) vehicle fleet. Beyond that, with B10 obligated parties have more options to achieve the GHG mandate in cost effective fashion rather than being heavily depended on HVO.
Directive		Parameter <u>(</u> ¹) Unit		Limits <u>(²)</u> Minimum Maximum		Parameter <u>(</u> 1)	Unit	Limits <u>(²)</u>		To harness the GHG reduction and air quality benefits of ethanol
98/70/EC Annex I								Minimum	Maximum	
		Research octane number		95 <mark>(³)</mark>		Research octane number		95 <mark>(³)</mark>	_	blended in petrol, E10 should urgently be rolled out across the EU and higher ethanol blends incentivised. E10 should become the standard petrol protection grade, by effectively
		Motor octane number		85		Motor octane number		85	_	
		Vapour pressure , summer period <u>(4)</u>	kPa	_	60,0 <u>(</u> 5)	Vapour pressure, summer period <u>(</u> 4)	kPa	_	60,0 <u>(</u> 5)	
		Distillation:				Distillation:				rolling-out E10 across the
		— percentage evaporated at 100 °C	% v/v	46,0		— percentage evaporated at 100 °C	% v/v	46,0	_	for the introduction of higher-octane petrol (HOP) such as E20, with an
		— percentage evaporated at 150 °C	% v/v	75,0		— percentage evaporated at 150 °C	% v/v	75,0		octane rating aiming towards 102 and an oxygen/ethanol content of



	Hydrocarbon analysis:				ł	Hydrocarbon analysis:				maximum 8/20% respectively.
	— olefins	% v/v		18,0		— olefins	% v/v		18,0	
	— aromatics	% v/v		35,0		— aromatics	% v/v	<u> </u>	35,0	
	— benzene	% v/v	_	1,0		— benzene	% v/v	<u> </u>	1,0	
	Oxygen content	% m/m		3,7	(Oxygen content	% m/m		3,7 8,0	
	Oxygenates				(Oxygenates				
	— Methanol	% v/v		3,0		— Methanol	% v/v		3,0	
	— Ethanol (stabilising agents may be necessary)	% v/v		10,0		— Ethanol (stabilising agents may be necessary)	% v/v		10,0	
	— lso-propyl alcohol	% v/v		12,0		— Iso-propyl alcohol	% v/v		12,0	
	— Tert-butyl alcohol	% v/v		15,0		— Tert-butyl alcohol	% v/v		15,0	
	— Iso-butyl alcohol	% v/v		15,0		— Iso-butyl	% v/v		15,0	
	— Ethers	% v/v	_	22,0		alcohol				
	containing five or more carbon atoms per molecule					 Ethers containing five or more carbon atoms 	% v/v		22,0	
	— Other oxygenates <u>(</u> ⁶)	% v/v		15,0		per molecule — Other	% v/v	—	15,0	
	Sulphur content	mg/kg		10,0		oxygenates <u>(</u> 6)				

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							-		
	Lead content	g/l	_	0,005	Sı	ulphur content	mg/kg	_	10,0
					Le	ead content	g/l	_	0,005
	(1) Test methods sha 228:2004. Member S analytical method sp 228:2004 standard if least the same accur level of precision as t replaces. (2) The values quoted values'. In the establ the terms of EN ISO products — Determin precision data in relat have been applied and a minimum difference taken into account (f results of individual n interpreted on the bas in EN ISO 4259:2006 (3) Member States m permit the placing on regular grade petrol octane number (MO research octane num (4) The summer period May and shall not en Member States with temperatures the su later than 1 June and	Il be the States n becified it can be acy and the ana d in the ishmen 4259:20 nation to ad in fix ce of 2R R = repr measur asis of t cay deci n the m with a r N) of 82 obser (RC bod shall d befor low am mmer p I shall n	ose specific nay adopt in replace oe shown t lat least the lytical met specificati t of their li oo6 'Petrol and application and application application and application applicati	ed in EN the ment EN o give at he same hod it on are 'true mit values, leum ation of of test' mum value, ro has been c). The all be described inue to headed motor himum ater than 1 ember. For imer I begin no ore 31	(¹) 22 ar 22 le. le' re (²) 'tr va (²) 'tr va fi> of (R m fi> of (R m ba 42 (²) 'tr to 5 (²) 'tr Set (¹)	28:2004. Membralytical methods 28:2004 standar ast the same ac vel of precision places. The values quo rue values'. In the alues, the terms etroleum produ- plication of pre- ethods of test' l king a minimum 2 R above zero 2 = reproducibilit easurements sh asis of the criter 259:2006. <i>Member States</i> <i>ermit the placing</i> <i>gular grade petr</i> <i>stane number (Methods)</i> (3) The summer an 1 May and sl eptember. For N	shall be in er State: I specifie d if it ca curacy a as the al ted in the e stabl of EN IS cts — D cision d nave bee value, a nas beel value, a nas beel value, a nas beel value, a nas beel <i>may deu of with c</i> <i>ON) of E</i> <i>umber (H</i> period in nall not c	those spects may adopted in replation of the show of the specification of the specification related to the specification related to the specification of the specification	ified in EN pt the cement EN n to give at the same nethod it ation are f their limit bo6 fon and ion to and in difference o account ndividual on the ISO tinue to moleaded motor inimum no later 30 h low

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August. (⁵) In the case of Member States with low ambient summer temperatures and for which a derogation is in effect in accordance with Article 3(4) and (5), the maximum vapour pressure shall be 70 kPa. In the case of Member States for which a derogation is in effect in accordance with Article 3(4) and (5) for petrol containing ethanol, the maximum vapour pressure shall be 60 kPa plus the vapour pressure waiver specified in Annex III. (⁶) Other mono-alcohols and ethers with a final boiling point no higher than that stated in EN 228:2004.	ambient summer temperatures the summer period shall begin no later than 1 June and shall not end before 31 August. (?) (4) In the case of Member States with low ambient summer temperatures and for which a derogation is in effect in accordance with Article 3(4) and (5), the maximum vapour pressure shall be 70 kPa. In the case of Member States for which a derogation is in effect in accordance with Article 3(4) and (5) for petrol containing ethanol, the maximum vapour pressure shall be 60 kPa plus the vapour pressure waiver specified in Annex III. (⁶) (5)Other mono-alcohols and ethers with a final boiling point no higher than that stated in EN 228:2004.	
	final boiling point no higher than that stated in EN 228:2004.	